ILLINOIS POLLUTION CONTROL BOARD May 19, 2005

IN THE MATTER OF:)	
)	
AMENDMENTS TO THE BOARD'S)	R04-24
PROCEDURAL RULES TO)	(Procedural Rulemaking)
ACCOMMODATE NEW STATUTORY)	
PROVISIONS: 35 ILL. ADM. CODE 101-1	30)	

Adopted Rule. Final Order.

OPINION AND ORDER OF THE BOARD (by T.E. Johnson):

Today the Board adopts, as final rules, numerous amendments to its procedural rules. The amendments are needed to accommodate statutory changes made over the last several years. Specifically, the rules are being amended to reflect provisions of the new State Officials and Employees Ethics Act (5 ILCS 430, *created by* P.A. 93-615, eff. Nov. 19, 2003, *amended by* P.A. 93-617, eff. Dec. 9, 2003), as well as amendments to the Environmental Protection Act (Act) (415 ILCS 5 (2002)) and Administrative Procedure Act (APA) (5 ILCS 100 (2002)). The rule amendments will become effective upon their filing with the Office of the Secretary of State.

The Board is amending each of the ten Parts of its procedural rules: Parts 101, 102, 103, 104, 105, 106, 107, 108, 125, and 130 of Title 35 of the Illinois Administrative Code. In this opinion, the Board first provides this rulemaking's procedural history. The Board then discusses the rule changes necessitated by the new or amended statutory provisions. The procedural rule amendments themselves are set forth in the order following this opinion.

PROCEDURAL HISTORY

The Board on November 7, 2002, proposed procedural rule changes for first notice in docket R03-10. *See* Revision of the Board's Procedural Rules: 35 Ill. Adm. Code 101-130, R03-10 (Nov. 7, 2002). The first-notice amendments appeared in the *Illinois Register* on December 2 and 6, 2002, proposing amendments to Parts 101-107, 125, and 130 of Title 35 of the Illinois Administrative Code.

Besides accommodating electronic filing through the Board's Web-based Clerk's Office On Line (COOL), the rule changes proposed for first notice in docket R03-10 were aimed principally at reflecting amendments to the Act in P.A. 92-574 (eff. June 26, 2002) and the APA in P.A. 92-330 (eff. Aug. 9, 2001). The Board held two public hearings on the proposed amendments (December 12 and 19, 2002) and received public comment.

During the pendency of the R03-10 rulemaking, the Act was further amended (P.A. 93-152, eff. July 10, 2003). These statutory amendments necessitate procedural rule changes beyond those proposed for first notice in 2002. The Board decided to address all procedural rule amendments at once in one docket. The Board therefore closed docket R03-10 on August 21, 2003 (*see* Revision of the Board's Procedural Rules: 35 Ill. Adm. Code 101-130, R03-10, slip

op. at 1 (Aug. 21, 2003)), and has since withdrawn the R03-10 first-notice proposal (27 Ill. Reg. 14878 (Sept. 19, 1993)).

Also on August 21, 2003, the Board opened docket R04-8. Changes originally proposed in docket R03-10 were to be taken up in rulemaking R04-8, as were other rule changes needed chiefly due to the mentioned legislation. The Board also incorporated the record of R03-10 into the record of R04-8. *See* Amendments to the Board's Procedural Rules: 35 Ill. Adm. Code 101-130, R04-8, slip op. at 1-2 (Aug. 21, 2003).

During the pendency of R04-8, and before R04-8 went to hearing or first notice, the State Officials and Employees Ethics Act was enacted (5 ILCS 430, *created by* P.A. 93-615, eff. Nov. 19, 2003, *amended by* P.A. 93-617, eff. Dec. 9, 2003). Some of the provisions of this new law also necessitate amendments to the Board's procedural rules.

To most expeditiously amend the Board's procedural rules to reflect all of these statutory changes, the Board on March 18, 2004, opened docket R04-24 to address all statutory-based changes, independent of amendments needed to allow electronic filing through COOL. The Board incorporated the record of R04-8 into the record of this rulemaking, R04-24, and directed the Clerk to copy the R04-8 record and place it into the record of R04-24. The Board is continuing to address electronic filing in R04-8. Materials from all of these rulemakings, including Board opinions and orders, are available through COOL on the Board's Web site at www.ipcb.state.il.us.

When the Board created this docket R04-24 on March 18, 2004, the Board simultaneously proposed first-notice amendments to its procedural rules based on the statutory changes. First notice of the proposed amendments appeared in the *Illinois Register* on May 7, 2004 (28 Ill. Reg. 6772 (Part 101), 6805 (Part 102), 6823 (Part 103), 6833 (Part 104), 6842 (Part 105), 6848 (Part 106), 6859 (Part 107), 6864 (Part 108), 6869 (Part 125), 6873 (Part 130) (May 7, 2004)). The 45-day public comment deadline expired on June 21, 2004, and the Board timely received two public comments on the first-notice proposal, one from the Illinois Environmental Protection Agency (IEPA) and one from the Illinois Environmental Regulatory Group (IERG).

On December 2, 2004, the Board proposed amendments for second-notice review by the Joint Committee on Administrative Review (JCAR). The Board's second-notice opinion includes a detailed discussion of the public comments of IEPA and IERG. *See* Amendments to the Board's Procedural Rules to Accommodate New Statutory Provisions: 35 Ill. Adm. Code 101-130, R04-24, slip op. at 5-8 (Dec. 2, 2004). JCAR considered the proposed rules at its January 11, 2005 meeting and issued a certificate of no objection for each of the ten rule Parts being amended. The Board today makes several minor changes to the rules requested by JCAR, none of which merit discussion.

DISCUSSION

In this rulemaking, the Board is adopting amendments necessary to make the Board's procedural rules consistent with statutory changes that have occurred since the Board adopted an

entirely new set of procedural rules in January 2001. Below, the Board discusses the rule amendments necessitated by the statutory changes.

State Officials and Employees Ethics Act

The new State Officials and Employees Ethics Act created sweeping ethics requirements for State officers and employees. These requirements include provisions on ethics training, political activities during State time, campaign contributions, post-State service employment, protections for whistle-blowers, the registration and activities of lobbyists, and gift bans.

The new ethics statute necessitates changes to the Board's procedural rules on "ex parte communications." The Board is amending the definition of "ex parte communication" in Section 101.202 to track the statutory language defining the term. The Board does not believe, however, that the new definition differs fundamentally from the Board's current definition. The objective of the Board's rule remains to prevent off-the-record communications designed to influence the Board's decision in any pending adjudicatory or regulatory proceeding.

The Board also is amending Section 101.114 on *ex parte* communications. The main change to this section reflects new statutory reporting requirements for the Board's ethics officer. To further help the public locate the rules on how to properly communicate with the Board, the following procedural rule sections will cross-reference each other: Sections 101.202 and 101.114 on *ex parte* communications; Section 101.110 on public participation; and Section 101.628 on statements from participants.

Environmental Protection Act

In these amendments to its procedural rules, the Board is addressing a number of Public Acts that amended the Act over the last several years.

Illinois Environmental Regulatory Review Commission

Changes to the Act in P.A. 93-152 and P.A. 92-574 (described below) resulted from recommendations of the Illinois Environmental Regulatory Review Commission (IERRC). Created in December 1999 by Executive Order 18, the IERRC was charged with reviewing and recommending improvements to the Act, which was originally enacted in 1970.

P.A. 93-152 (eff. July 10, 2003) amended the Act in several significant ways. The following describes the relevant statutory amendments and notes the locations of the corresponding procedural rule changes: (1) having the Agency rather than the Board issue provisional variances (*see* Section 101.302(d); Part 104.Subpart C); (2) allowing the Board to adopt settlements in citizen enforcement actions *without* a public hearing (*see* Section 103.301); (3) updating incorporations by reference in Board rules through a new rulemaking procedure that does not require a public hearing or a request that the Department of Commerce and Economic Opportunity (DCEO), formerly the Department of Commerce and Community Affairs, conduct an economic impact study on the proposed rules (*see* Section 102.211); (4) authorizing a prevailing citizen complainant before the Board to go to circuit court to enforce the final Board

order by injunction or other relief (*see* Part 103.Subpart F); and (5) clarifying that the administrative citation civil penalty amount of \$1,500 (or \$3,000 for a subsequent violation) is to be imposed for *each* violation of *each* provision of Section 21(p) of the Act (415 ILCS 5/21(p) (2002)) (*see* Section 108.500).

P.A. 92-574 (eff. June 26, 2002) resulted in a number of non-substantive changes to the Act. The Board is adopting corresponding changes to its procedural rules. For example, the word "duplicitous," confusing when referring to citizen complaints, is changed to "duplicative." See Section 101.202; Part 103.Subpart B.

Section 42(h) Civil Penalty Factors

With Public Act 93-575 (eff. Jan. 1, 2004), the General Assembly changed the Act's civil penalty provisions for enforcement proceedings, amending Section 42(h) (415 ILCS 5/42(h) (2002)) and adding a new subsection (i) to Section 42. Section 42(h)(3) now states that any economic benefit to respondent from delayed compliance is to be determined by the "lowest cost alternative for achieving compliance." The amended Section 42(h) also requires the Board to ensure that the penalty is "at least as great as the economic benefits, if any, accrued by the respondent as a result of the violation, unless the Board finds that imposition of such penalty would result in an arbitrary of unreasonable financial hardship."

Under these amendments, the Board may also order a penalty lower than a respondent's economic benefit from delayed compliance if the respondent agrees to perform a "supplemental environmental project" (SEP). A SEP is defined in Section 42(h)(7) as an "environmentally beneficial project" that a respondent "agrees to undertake in settlement of an enforcement action . . . but which the respondent is not otherwise legally required to perform." SEPs are also added as a new Section 42(h) factor (Section 42(h)(7)), as is whether a respondent has "voluntary self-disclosed . . . the non-compliance to the [Illinois Environmental Protection] Agency" (Section 42(h)(6)). A new Section 42(i) lists nine criteria for establishing voluntary self-disclosure of non-compliance. A respondent establishing these criteria is entitled to a "reduction in the portion of the penalty that is not based on the economic benefit of non-compliance."

It has long been the practice of the Attorney General's Office to address the Section 42(h) penalty factors in proposed settlements filed with the Board. However, given these amendments to Section 42(h), and especially in light of the statutory amendments allowing the Board to accept *citizen* enforcement action settlements without a hearing, the Board clarifies its procedural rule on the required contents of stipulations and proposed settlements (Section 103.302). Specifically, the Board amends Section 103.302(e) to make explicit that any penalty included in a proposed settlement of an enforcement action must be supported by factors in mitigation or aggravation of penalty, including the Section 42(h) factors.

Environmental Management Systems Agreements

P.A. 93-171 (eff. July 10, 2003) amends Act provisions (Sections 52.3-1, 52.3-2, and 52.3-4) addressing Environmental Management Systems Agreements or "EMSAs." EMSAs are

agreements between the Agency and a "sponsor" designed to implement innovative environmental measures not otherwise allowed under the law.

The P.A. 93-171 amendments specify that EMSAs may be executed with participants in the United States Environmental Protection Agency's (USEPA) "Federal Performance Track Program," which is the successor to USEPA's "Federal XL Program." USEPA operates the Federal Performance Track Program to "recognize and reward businesses and public facilities that demonstrate strong environmental performance beyond current regulatory requirements." Section 52.3-1(a)(6). P.A. 93-171 states that the Agency may terminate an EMSA if the sponsor ceases to participate in the Federal Performance Track Program.

EMSA terminations are addressed in the Board's procedural rules. The Board is amending its procedural rules at Section 106.704 to specify this additional ground for Agency termination of EMSAs and the sponsors right to appeal that termination to the Board.

Number of Board Members

P.A. 93-509 (eff. Aug. 11, 2002) amends Section 5 of the Act (415 ILCS 5/5 (2002)). Among other things, this legislation reduces the number of Board members from seven to five and correspondingly reduces the number of Board members needed for a majority vote. Accordingly, the Board is amending the definition of "Board decision" in the procedural rules to reflect that the favorable vote of at least three rather than four Board members is required for a Board decision. *See* Section 101.202; *see also* Section 101.300(d)(1).

Administrative Procedure Act

Also amended since the Board completely revised its procedural rules in January 2001 is the APA. Due to P.A. 92-330 (eff. Aug. 9, 2001), the APA now requires rulemaking proposals published in the *Illinois Register* to describe any published study or research report used in developing the rule and where the public may obtain a copy. This new requirement is reflected in changes to the procedural rules at Sections 102.202, 102.210, and 102.820.

CONCLUSION

The Board today adopts procedural rule amendments as final rules. Each of the Parts of the Board's procedural rules is being amended: Parts 101, 102, 103, 104, 105, 106, 107, 108, 125, and 130 of Title 35 of the Illinois Administrative Code. The amendments are needed to reflect the new State Officials and Employees Ethics Act and changes made to the Act and the APA over the last several years. The Board also makes minor clarifying changes in the rules that do not warrant discussion. The rule amendments will become effective when the Board files them with the Office of the Secretary of State.

ORDER

The Board adopts as final rules the following amendments to its procedural rules. The Board directs the Clerk to promptly file the rule amendments with the Office of the Secretary of State. Below, additions to the current rules are shown underlined, and deletions to the current

rules are shown stricken.

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

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SUBPART D: PARTIES, JOINDER, AND CONSOLIDATION

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AUTHORITY: Implementing Sections 5, 7.1, 7.2, 26, 27, 28, 29, 31, 32, 33, 35, 36, 37, 38, 40, 40.1, 40.2, 41, and 58.7 of the Environmental Protection Act (Act) [415 ILCS 5/5, 7.1, 7.2, 26, 27, 28, 29, 31, 32, 33, 35, 36, 37, 38, 40, 40.1, 40.2, 41, and 58.7] and authorized by Sections 26 and 27 of the Act [415 ILCS 5/26 and 27].

SOURCE: Filed with Secretary of State January 1, 1978; codified 6 Ill. Reg. 8357; Part repealed, new Part adopted in R88-5A at 13 Ill. Reg. 12055, effective July 10, 1989; amended in R90-24 at 15 Ill. Reg. 18677, effective December 12, 1991; amended in R92-7 at 16 Ill. Reg. 18078, effective November 17, 1992; old Part repealed, new Part adopted in R00-20 at 25 Ill. Reg. 446, effective January 1, 2001; amended in R04-24 at 29 Ill. Reg. ______, effective _____.

Section 101.106 Board Authority

- a) The Board has the authority to determine, define and implement the environmental control standards applicable in the State of Illinois and may adopt rules and regulations in accordance with Title VII of the Act [415 ILCS 5/5(b)].
- b) The Board has the authority to conduct <u>proceedings</u> hearings upon complaints charging violations of the Act, any rule or regulation adopted under the Act, any permit or term or condition of a permit, or any Board order; upon administrative citations or of regulations thereunder; upon petitions for variances or adjusted standards; upon petitions for review of the Agency's final determinations on denial of a permit applications in accordance with Title X of the Act; upon petitions petition to remove seals a seal under Section 34 of the Act; upon other petitions for review of final determination which are made pursuant to the Act or Board rules and which involve a subject which the Board is authorized to regulate. The Board may also conduct; and such other proceedings hearings as may be provided by the Act or any other statute or rule. [415 ILCS 5/5(d)].
- c) In addition to subsections (a) and (b) of this Section, the Board has the authority to act as otherwise provided by law.

(Source: Amended at	29 Ill. Reg, e	effective)
Section 101.110	Public Participation	

- a) General. The Board encourages public participation in all of its proceedings. The extent to which the law allows for the participation varies, depending on the type of Board proceeding involved, the party status of the person or persons seeking to participate, and the rules governing that type of proceeding. Public participation in particular proceedings may be more specifically delineated by Board or hearing officer order consistent with the provisions of applicable law and the Board's procedural rules. (See Sections 101.114 and 101.628 of this Part.)
- b) Party/Non-Party Status. The issue of who constitutes a proper party in each type of adjudicatory proceeding before the Board is addressed in the rules. A person who wishes to participate in a Board adjudicatory proceeding and is not a party will be deemed a participant and will have only those rights specifically provided in these rules. A person who wishes to participate in a Board regulatory proceeding will be deemed a participant and will have only those rights specifically provided in these rules.
- c) Amicus Curiae Briefs. Amicus curiae briefs may be filed in any adjudicatory proceeding by any interested person, provided permission is granted by the Board. Response briefs may be allowed by permission of the Board, but not as of right. The briefs must consist of argument only and may not raise facts that are not in evidence in the relevant proceeding. Amicus curiae briefs, and any responses, will

be considered by the Board only as time allows. The briefs will not delay decision-making of the Board. (See also Section 101.302(k) of this Part.)

(Source: Amended at	29 Ill. Reg	, effective)
Section 101.114	Ex Parte Cor	nmunications	

- a) For the purposes of this Section, "interested person or party" means a person or entity whose rights, privileges, or interests are the subject of or are directly affected by a regulatory, quasi-adjudicatory, investment, or licensing matter [5 ILCS 430/5-50(d)].
- b) For the purposes of this Section, "Executive Ethics Commission" means the commission created by the State Officials and Employees Ethics Act [5 ILCS 430].
- a) Adjudicatory Proceedings. Board members and employees are prohibited from engaging in ex parte communications with respect to a pending adjudicatory proceeding. (See definition of "ex parte communication" in Section 101.202 of this Part.) For purposes of this Section, Board employee means a person the Board employs on a full time, part time, contract, or intern basis.
- Adjudicatory and Regulatory Proceedings. Board Members and Board employees should not engage in an ex parte communication designed to influence their action with respect to an pending adjudicatory or regulatory proceeding pending before or under consideration by the Board. (See definition of "ex parte communication" in Section 101.202 of this Part.) Whenever practicable, an interested person or party or his or her official representative or attorney should make all communications with respect to an pending adjudicatory or regulatory proceeding pending before or under consideration by the Board must be in writing and addressed address them to the Clerk rather than to individual Board Members or Board employees. (See Sections 101.110 and 101.628 of this Part.)
- ed) Nothing in this Section precludes Board Members or Board employees from receiving informal complaints about individual pollution sources, or forbids the administrative contacts as would be appropriate for judges and other judicial officers. Information about a pollution source included in the record of a regulatory proceeding is not an ex parte communication with respect to any adjudicatory proceeding concerning the pollution source.
- When the Clerk on behalf of the Board, a Board member, or a Board employee receives an ex parte communication from an interested person or party or his or her official representative or attorney, the recipient, in consultation with the Board's ethics officer or his or her designee, must promptly memorialize the communication and make it In the event that an ex parte communication occurs, the Board Member or Board employee will make that communication part of the

record of the proceeding. To make an oral ex parte communication part of the record, the substance of the oral communication, along with the identity of each person involved in the communication, will be either set forth in a memorandum and placed in the record or announced on the record at a public hearing.

- Men the Clerk on behalf of the Board, a Board member, or a Board employee receives an ex parte communication, other than an ex parte communication received from an interested person or party or his or her official representative or attorney, that communication must be promptly reported to the Board's ethics officer or his or her designee by the recipient of the communication and by any other employee of the Board who responds to the communication [5 ILCS 430/5-50(c)].
 - 1) The ethics officer or his or her designee, in consultation with the recipient of the ex parte communication, must ensure that the ex parte communication is promptly made part of the record of the proceeding [5 ILCS 430/5-50(c)].
 - 2) The ethics officer or his or her designee, in consultation with the recipient of the ex parte communication, must promptly file the ex parte communication with the Executive Ethics Commission, including:
 - A) All written communications;
 - B) All written responses to the communications;
 - C) A memorandum prepared by the ethics officer stating the nature and substance of all oral communications;
 - <u>D)</u> The identity and job title of the person to whom each communication was made;
 - E) All responses made;
 - F) The identity and job title of the person making each response;
 - G) The identity of each person from whom the written or oral ex parte communication was received;
 - H) The individual or entity represented by that person;
 - I) Any action the person requested or recommended; and
 - J) Any other pertinent information.
 - 3) The disclosure shall also contain the date of any exparte communication.

[5 ILCS 430/5-50(c)]

(Source: Amended at 29 Ill. Reg.	, effective)
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SUBPART B: DEFINITIONS

Section 101.202 Definitions for Board's Procedural Rules

Unless otherwise provided in 35 Ill. Adm. Code 101-130, or unless a different meaning of a word or term is clear from the context, the following definitions also apply to the Board's procedural rules, found in 35 Ill. Adm. Code 101 through 130:

- "Act" means the Environmental Protection Act. [415 ILCS 5/1 et seq.]
- "Adjudicatory proceeding" means an action of a quasi-judicial nature brought before the Board pursuant to authority granted to the Board under Section 5(d) of the Act or as otherwise provided by law. Adjudicatory proceedings include enforcement, variance, permit appeal, pollution control facility siting appeal, Underground Storage Tank (UST) Fund determination, water well set back exception, adjusted standard, and administrative citation proceedings. Adjudicatory proceedings do not include regulatory, quasi-legislative, or informational proceedings.
- "Adjusted standard" or "AS" means an alternative standard granted by the Board in an adjudicatory proceeding pursuant to Section 28.1 of the Act and 35 Ill. Adm. Code 104.Subpart D. The adjusted standard applies instead of the rule or regulation of general applicability.
- "Administrative citation" or "AC" means a citation issued pursuant to Section 31.1 of the Act by the Agency, or by a unit of local government acting as the Agency's delegate pursuant to Section 4(r) of the Act.
- "Administrative citation review (appeal)" means a petition for review of an administrative citation filed pursuant to Section 31.1(d) of the Act. (See 35 Ill. Adm. Code 108.)
- "Affidavit" means a sworn, signed statement witnessed by a notary public.
- "Affidavit of service" means an affidavit that states that service of a document upon specified persons was made, and the manner in which, and date upon which, service was made.
- "Agency" means the Illinois Environmental Protection Agency as established by Section 4 of the Act.
- "Agency recommendation" means the document filed by the Agency pursuant to Sections 37(a) and 28.1(d)(3) of the Act in which the Agency provides its recommended

- disposition of a petition for variance or an adjusted standard. This includes a recommendation to deny, or a recommendation to grant with or without conditions. (See 35 Ill. Adm. Code 104.218 and 104.416.)
- "Amicus curiae brief" means a brief filed in a proceeding by any interested person who is not a party. (See Sections 101.110 and 101.628 of this Part.)
- "Applicant" means any person who submits, or has submitted, an application for a permit or for local siting approval pursuant to any of the authorities to issue permits or granting of siting approval identified in Sections 39, 39.1, and 39.5 of the Act.
- "Article" means any object, material, device or substance, or whole or partial copy thereof, including any writing, record, document, recording, drawing, sample, specimen, prototype, model, photograph, culture, microorganism, blueprint or map- [415 ILCS 5/7.1].
- "Attorney General" means the Attorney General of the State of Illinois and/or representatives thereof.
- "Authorized representative" means any person who is authorized to act on behalf of another person.
- "Board" means the Illinois Pollution Control Board as created in Section 5 of the Act or, if applicable, its designee.
- "Board decision" means an opinion or an order voted in favor of by at least three four members of the Board at an open Board meeting except in a proceeding to remove a seal under Section 34(d) of the Act.
- "Board designee" means an employee of the Board who has been given authority by the Board to carry out a function for the Board (e.g., the Clerk, Assistant Clerk of the Board, or hearing officer).
- "Board meeting" means an open meeting held by the Board pursuant to Section 5(a) of the Act in which the Board makes its decisions and determinations.
- "Board's procedural rules" means the Board's regulations set forth at 35 Ill. Adm. Code 101 through 130.
- "Brief" means a written statement that contains a summary of the facts of a proceeding, the pertinent laws, and an argument of how the law applies to the facts supporting a position.
- "CAAPP" means the Clean Air Act Permit Program, as adopted in Section 39.5 of the Act.

- "Certificate of acceptance" means a certification, executed by a successful petitioner in a variance proceeding, in which the petitioner agrees to be bound by all terms and conditions that the Board has affixed to the grant of variance.
- "Chairman" means the Chairman of the Board designated by the Governor pursuant to Section 5(a) of the Act.
- "Citizen's enforcement proceeding" means an enforcement action brought before the Board pursuant to Section 31(d) of the Act by any person who is not authorized to bring the action on behalf of the People of the State of Illinois.
- "Clean Air Act" or "CAA" means the federal Clean Air Act, as now and hereafter amended, 42 USC 7401 et seq. [415 ILCS 5/39.5]
- "Clean Water Act" means the federal Clean Water Act, 33 USC 1251 et seq.
- "Clerk" means the Clerk of the Board.
- "Complaint" means the initial filing that begins an enforcement proceeding pursuant to Section 31 of the Act and 35 Ill. Adm. Code 103.
- "Compliance plan" means a detailed description of a program designed to achieve compliance with the Act and Board regulations.
- "Copy" means any facsimile, replica, photograph or other reproduction of an article, and any note, drawing or sketch made of or from an article [415 ILCS 5/7.1].
- "Counter-complaint" means a pleading that a respondent files setting forth a claim against a complainant. (See 35 Ill. Adm. Code 103.206.)
- "Cross-complaint" means a pleading that a party files setting forth a claim against a coparty. (See 35 Ill. Adm. Code 103.206.)
- "Cross-media impacts" means impacts that concern multiple environmental areas, such as air, land and/or water.
- "Decision date" means the Board meeting immediately preceding the decision deadline.
- "Decision deadline" means the last day of any decision period, as established by law, within which the Board is required to render a decision in an adjudicatory proceeding. (See Subpart C of this Part.) (See also Sections 38(a), 40, and 40.1 of the Act that establish 120-day decision deadlines for variances, permit appeals, and review of pollution control facility siting decisions respectively.)
- "Decision period" means the period of time established by the Act within which the Board is required to make a Board decision in certain adjudicatory proceedings. (See

Subpart C of this Part.) (See also Sections 38(a), 40, and 40.1 of the Act that establish 120-day decision deadlines for variances, permit appeals, and review of pollution control facility siting decisions, respectively.)

"Deinked stock" means paper that has been processed to remove inks, clays, coatings, binders and other contaminants [415 ILCS 20/2.1].

"Delegated unit" means the unit of local government to which the Agency has delegated its administrative citation or other function pursuant to Section 4(r) of the Act.

"DNR" means the Illinois Department of Natural Resources.

"Discovery" means a pre-hearing process that can be used to obtain facts and information about the adjudicatory proceeding in order to prepare for hearing. The discovery tools include depositions upon oral and written questions, written interrogatories, production of documents or things, and requests for admission.

"DNS" means the Illinois Department of Nuclear Safety.

"DOA" means the Illinois Department of Agriculture.

"Duplicative" means the matter is identical or substantially similar to one brought before the Board or another forum.

"Environmental Management System Agreement" or "EMSA" means the agreement between the Agency and a sponsor, entered into under Section 52.3 of the Act and 35 Ill. Adm. Code 187, that describes the innovative environmental measures to be implemented, schedules to attain goals, and mechanisms for accountability.

"Enforcement proceeding" means an adjudicatory proceeding brought upon a complaint filed pursuant to Section 31 of the Act by the Attorney General, State's Attorney, or other persons, in which the complaint alleges violation of the Act, or any rule or regulation adopted under the Act, or Board order thereunder or any permit or term or condition of a permit, thereof or any Board order.

"Ex parte communication" means a <u>any written or oral communication between a by any person who is not a Board Member or Board employee and a Board Member or Board employee that reflects on the substance of a pending Board proceeding and that takes place outside the record of the proceeding <u>that imparts or requests material information or makes a material argument regarding potential action concerning regulatory, quasi-adjudicatory, investment, or licensing matters pending before or under consideration by the Board. "Ex parte communication" does not include the following:</u></u>

statements by a person publicly made in a public forum, including pleadings, transcripts, and public comments made part of the proceeding's record;

Communications statements regarding matters of procedure and practice, such as the format of pleadings, the number of copies required, the manner of servicefiling, and the status of proceedings matter; are not considered ex parte communications and

<u>statements made by a State employee of the Board to Board members or other</u> <u>employees of the Board.</u> [5 ILCS 100/10-60(d)5 ILCS 430/5-50(b)]. For purposes of this definition, "Board employee" means a person the Board employs on a full-time, part-time, contract or intern basis. (See Section 101.114 of this Part.)

"Fast Track rulemaking" means a Clean Air Act rulemaking conducted pursuant to Section 28.5 of the Act.

"Federally required rule" means a rule that is needed to meet the requirements of the federal Clean Water Act, Safe Drinking Water Act, Clean Air Act (including required submission of a State Implementation Plan), or Resource Conservation and Recovery Act, other than a rule required to be adopted under subsection (c) of Section 13, Section 13.3, Section 17.5, subsection (a) or (d) of Section 22.4, or subsection (a) of Section 22.40 [415 ILCS 5/28.2].

"Filing" means the act of delivering a document or article into the custody of the Clerk with the intention of incorporating that document <u>or article</u> into <u>the record of a</u> proceeding or record before the Board. The Clerk's Office is located at 100 West Randolph Street, Suite 11-500, Chicago, IL 60601.

"Final order" means an order of the Board that terminates the proceeding leaving nothing further to litigate or decide and that is appealable to an appellate court pursuant to Section 41 of the Act. (See Subpart I of this Part.)

"Frivolous" means a request for relief that the Board does not have the authority to grant, or a complaint that fails to state a cause of action upon which the Board can grant relief.

"Hearing" means a public proceeding conducted by a hearing officer where the parties and other interested persons, as provided for by law and the Board's procedural rules, present evidence and argument regarding their positions.

"Hearing officer" means a person licensed to practice law in the State of Illinois who presides over hearings and otherwise carries out record development responsibilities as directed by the Board.

"IAPA" means the Illinois Administrative Procedure Act [5 ILCS 100].

"Identical-in-substance rules (or regulations)" means *State regulations which require the same actions with respect to protection of the environment, by the same group of affected persons, as would federal regulations if USEPA administered the subject program in Illinois* [415 ILCS 5/7.2].

- "Initial filing" means the filing that initiates a Board proceeding and opens a docket. For instance, the initial filing in an enforcement proceeding is the complaint; in a permit appeal it is a petition for review; and in a regulatory proceeding it is the proposal.
- "Innovative environmental measures" means any procedures, practices, technologies or systems that pertain to environmental management and are expected to improve environmental performance when applied. (See 35 Ill. Adm. Code 106.Subpart G.)
- "Inquiry hearing" means a hearing conducted by the Board for the purpose of seeking input and comment from the public regarding the need for a rulemaking proceeding in a specific area.
- "Interlocutory appeal" means an appeal of a Board decision to the appellate court that is not dispositive of all the contested issues in the proceeding. (See Section 101.908 of this Part.) An interlocutory appeal may also be the appeal of a hearing officer ruling to the Board. (See Section 101.518 of this Part.)
- "Intervenor" means a person, not originally a party to an adjudicatory proceeding, who voluntarily participates as a party in the proceeding with the leave of the Board. (See Section 101.402 of this Part.)
- "Intervention" means the procedure by which a person, not originally a party to an adjudicatory proceeding, voluntarily comes into the proceeding as a party with the leave of the Board. (See Section 101.402 of this Part.)
- "JCAR" means the Illinois General Assembly's Joint Committee on Administrative Rules established by the IAPA (see 5 ILCS 100/5-90).
- "Joinder" means the procedure by which the Board adds a person, not originally a party to an adjudicatory proceeding, as a party to the proceeding. (See Section 101.403 of this Part and 35 Ill. Adm. Code 103.206.)
- "Misnomer" means a mistake in name, giving an incorrect name in a complaint or other document with respect to any properly included party.
- "Motion" means a request made to the Board or the hearing officer for the purposes of obtaining a ruling or order directing or allowing some act to be done in favor of the movant. (See definition of "movant" in this Section.)
- "Movant" means the person who files a motion.
- "New pollution control facility" means a pollution control facility initially permitted for development or construction after July 1, 1981; or the area of expansion beyond the boundary of a currently permitted pollution control facility; or a permitted pollution

control facility requesting approval to store, dispose of, transfer or incinerate, for the first time, any special or hazardous waste [415 ILCS 5/3.32(b)].

"Non-disclosable information" means information which constitutes a trade secret; information privileged against introduction in judicial proceedings; internal communications of the several agencies; information concerning secret manufacturing processes or confidential data submitted by any person under the Act [415 ILCS 5/7(a)].

"Notice list" means the list of persons in a regulatory proceeding who will receive all Board opinions and orders and all hearing officer orders. Persons on a notice list generally do not receive copies of motions, public comments, or testimony. (See definition of "service list" in this Section.) (See also 35 Ill. Adm. Code 102.422.)

"Notice to reinstate" means a document filed that recommences the decision period after a decision deadline waiver has been filed. The notice will give the Board a full decision period in which to make a decision. (See Section 101.308 of this Part.)

"Oral argument" means a formal verbal statement of advocacy on a proceeding's legal questions made at a Board meeting with the Board's permission. (See Section 101.700 of this Part.)

"OSFM" means Office of the State Fire Marshal.

"OSFM appeal" means an appeal of an OSFM final decision concerning eligibility and deductibility made pursuant to Title XVI of the Act.

"Participant" means any person, not including the Board or its staff, who takes part in an adjudicatory proceeding who is not a party, or a person who takes part in a regulatory or other quasi-legislative proceeding before the Board. A person becomes a participant in any of several ways, including filing a comment, being added to the notice list of a particular proceeding, or testifying at hearing.

"Participant in a CAAPP Comment Process" means a person who takes part in a Clean Air Act Permit Program (CAAPP) permit hearing before the Agency or comments on a draft CAAPP permit.

"Party" means the person by or against whom a proceeding is brought.

"Party in interest" means the Agency when asked to conduct an investigation pursuant to Section 30 of the Act during an ongoing proceeding. (See Section 101.404 of this Part.)

"Peremptory rulemaking" means any rulemaking that is required as a result of federal law, federal rules and regulations, or an order of a court, under conditions that preclude compliance with the general rulemaking requirements of Section 5-40 of the IAPA and that preclude the exercise by the Board as to the content of the rule it is required to adopt. [5 ILCS 100/5-50]

"Permit appeal" means an adjudicatory proceeding brought before the Board pursuant to Title X of the Act.

"Person" means any individual, partnership, co-partnership, firm, company, limited liability company, corporation, association, joint stock company, trust, estate, political subdivision, state agency, or any other legal entity, or their legal representative, agent or assigns. [415 ILCS 5/3.3153.26].

"Petition" means the initial filing in an adjudicatory proceeding other than an enforcement proceeding, including permit appeals, OSFM appeals, UST appeals, appeals of pollution control facility siting decisions, variances and adjusted standards.

"Pilot project" means an innovative environmental project that covers one or more designated facilities, designed and implemented in the form of an EMSA. (See Section 52.3 of the Act.)

"Pollution control facility" means any waste storage site, sanitary landfill, waste disposal site, waste transfer station, waste treatment facility, or waste incinerator. This includes sewers, sewage treatment plants, and any other facilities owned or operated by sanitary districts organized under the Metropolitan Water Reclamation District Act. The following are not pollution control facilities:

waste storage sites regulated under 40 CFR 761.42;

sites or facilities used by any person conducting a waste storage, waste treatment, waste disposal, waste transfer or waste incineration operation, or a combination thereof, for wastes generated by such person's own activities, when such wastes are stored, treated, disposed of, transferred or incinerated within the site or facility owned, controlled or operated by such person, or when such wastes are transported within or between sites or facilities owned, controlled or operated by such person;

sites or facilities at which the State is performing removal or remedial action pursuant to Section 22.2 or 55.3 of the Act;

abandoned quarries used solely for the disposal of concrete, earth materials, gravel, or aggregate debris resulting from road construction activities conducted by a unit of government or construction activities due to the construction and installation of underground pipes, lines, conduit or wires off of the premises of a public utility company which are conducted by a public utility;

sites or facilities used by any person to specifically conduct a landscape composting operation;

regional facilities as defined in the Central Midwest Interstate Low-Level Radioactive Waste Compact;

the portion of a site or facility where coal combustion wastes are stored or disposed of in accordance with subdivision (r)(2) or (r)(3) of Section 21 of the Act;

the portion of a site or facility used for the collection, storage or processing of waste tires as defined in Title XIV;

the portion of a site or facility used for treatment of petroleum contaminated materials by application onto or incorporation into the soil surface and any portion of that site or facility used for storage of petroleum contaminated materials before treatment. Only those categories of petroleum listed in $\frac{57.9(a)(3)}{22.18(b)}$ of the Act are exempt under this definition;

the portion of a site or facility where used oil is collected or stored prior to shipment to a recycling or energy recovery facility, provided that the used oil is generated by households or commercial establishments, and the site or facility is a recycling center or a business where oil or gasoline is sold at retail;

the portion of a site or facility utilizing coal combustion waste for stabilization and treatment of only waste generated on that site or facility when used in connection with response actions pursuant to the federal Comprehensive Environmental Response, Compensation, and Liability Act of 1980, the federal Resource Conservation and Recovery Act of 1976, or the Illinois Environmental Protection Act or as authorized by the Agency;

the portion of a site or facility accepting exclusively general construction or demolition debris, located in a county with a population over 700,000, and operated and located in accordance with Section 22.38 of the Act. [415 ILCS $5/3.330 \ 3.32(a)$]

"Pollution control facility siting appeal" means an appeal of a decision made by a unit of local government filed with the Board pursuant to Section 40.1 of the Act.

"Postconsumer material" means paper, paperboard, and fibrous wastes from retail stores, office buildings, homes, and so forth, after the waste has been passed through its end usage as a consumer item, including used corrugated boxes, old newspapers, mixed waste paper, tabulating cards, and used cordage. Additionally, it includes all paper, paperboard, and other fibrous wastes that are diverted or separated from the municipal solid waste stream [415 ILCS 20/3(f)(2)(i) and (ii)]. (See also definition of "recycled paper" in this Section.)

- "Prehearing conference" means a meeting held in an adjudicatory case to determine the status of the proceedings. A prehearing conference may also be a meeting held in a regulatory proceeding prior to the hearing, the purposes of which *shall be to maximize understanding of the intent and application of the proposal, if possible, and to attempt to identify and limit the issues of disagreement among participants to promote efficient use of time at hearing* [415 ILCS 5/27(d)]. (See 35 Ill. Adm. Code 102.404 and 102.406.)
- "Proceeding" means an action conducted before the Board pursuant to authority granted under Section 5 of the Act or as otherwise provided by law. Board proceedings are of two types: quasi-legislative (e.g., rulemaking and inquiry proceedings) and quasi-judicial (adjudicatory proceedings).
- "Proponent" means any person, not including the Board or its staff, who submits a regulatory proposal to the Board for the adoption, amendment, or repeal of a regulation.
- "Provisional variance" means a short term variance sought by an applicant and issued a party and recommended by the Agency pursuant to Section 35(b) of the Act. (See 35 III. Adm. Code 104.Subpart C 104.308.)
- "Public comment" means information submitted to the Board during a pending proceeding either by oral statement made at hearing or written statement filed with the Board.
- "Qualitative description" means a narrative description pertaining to attributes and characteristics.
- "Quantitative description" means a numerically based description pertaining to attributes and characteristics.
- "RCRA variance" means a variance from a RCRA rule or a RCRA permit required pursuant to Section 21(f) of the Act.
- "Record" means the official collection, as kept by the Clerk, of all documents and exhibits including pleadings, transcripts, and orders filed during the course of a proceeding.
- "Recycled paper" means paper which contains at least 50% recovered paper material. The recovered paper material must contain at least 45% deinked stock or postconsumer material. (See also "postconsumer material" in this Section.)
- "Registered agent" means a person registered with the Secretary of State for the purpose of accepting service for any entity, or a person otherwise authorized in writing as an agent for the purpose of accepting service for that entity.
- "Regulatory hearing" or "proceeding" means a hearing or proceeding held pursuant to Title VII of the Act or other applicable law with respect to regulations.

- "Regulatory relief mechanisms" means variances, provisional variances and adjusted standards. (See 35 Ill. Adm. Code 104.)
- "Representing" means, for purposes of Part 130, describing, depicting, containing, constituting, reflecting or recording [415 ILCS 5/7.1].
- "Requester" means, for purposes of Part 130, the person seeking from the agency the material claimed or determined to be a trade secret (see 415 ILCS 5/7.1).
- "Resource Conservation and Recovery Act" or "RCRA" means the Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act of 1976 (42 USC 6901 et seq.).
- "Rulemaking" or "rulemaking proceeding" means a proceeding brought under Title VII of the Act or other applicable law for the purpose of adoption, amendment, or repeal of a regulation.
- "Sanction" means a penalty or other mechanism used by the Board to provide incentives for compliance with the Board's procedural rules, Board orders or hearing officer orders. (See also Subpart H of this Part.)
- "SDWA" means the federal Safe Drinking Water Act (42 USC 300f et seq.).
- "Service" means delivery of documents upon a person. (See Sections 101.300(c) and 101.304 of this Part.)
- "Service list" means the list of persons designated by the hearing officer or Clerk in a regulatory or adjudicatory proceeding upon whom participants must serve motions, prefiled questions and prefiled testimony and any other documents that the participants file with the Clerk unless the hearing officer otherwise directs. (See definition of "notice list" in this Section.) (See also 35 Ill. Adm. Code 102.422.)
- "Severance" means the separation of a proceeding into two or more independent proceedings, each of which terminates in a separate, final judgment.
- "Site-specific rule or regulation" means a proposed or adopted regulation, not of general applicability, that applies only to a specific facility, geographic site, or activity. (See 35 Ill. Adm. Code 102.208.)
- "Sponsor" means the proponent of a pilot project that enters into an EMSA with the Agency.
- "State enforcement proceeding" means an enforcement proceeding, other than a citizen's enforcement proceeding, that is brought pursuant to Section 31(a) of the Act.

- "Stay" means a temporary suspension of the regular progress of a proceeding pursuant to an order of the Board or by operation of law. (See Section 101.514 of this Part.)
- "Subpoena" means a command to appear at a certain time and place to give testimony upon a certain matter.
- "Subpoena duces tecum" means a document that compels the production of specific documents and other items at a specified time and place.
- "Summary judgment" means the disposition of an adjudicatory proceeding without hearing when the record, including pleadings, depositions and admissions on file, together with any affidavits, shows that there is no genuine issue of material fact, and that the moving party is entitled to judgment as a matter of law. (See Section 101.516 of this Part.)
- "Third party complaint" means a pleading that a respondent files setting forth a claim against a person who is not already a party to the proceeding. (See 35 Ill. Adm. Code 103.206.)
- "Trade secret" means the whole or any portion or phase of any scientific or technical information, design, process (including a manufacturing process), procedure, formula or improvement, or business plan which is secret in that it has not been published or disseminated or otherwise become a matter of general public knowledge, and which has competitive value. A trade secret is presumed to be secret when the owner thereof takes reasonable measures to prevent it from becoming available to persons other than those selected by the owner to have access thereto for limited purposes. [415 ILCS 5/3.490 3.48].
- "Transcript" means the official recorded testimony from a hearing.
- "USEPA" means the United States Environmental Protection Agency.
- "Underground storage tank appeal" or "UST appeal" means an appeal of an Agency final decision made pursuant to Title XVI of the Act.
- "UST" means underground storage tank.
- "Variance" means a temporary exemption from any specified regulation, requirement or order of the Board granted to a petitioner by the Board pursuant to Title IX of the Act upon presentation of adequate proof that compliance with the rule or regulation, requirement or order of the Board would impose an arbitrary or unreasonable hardship [415 ILCS 5/35(a)].
- "Waiver" means the intentional relinquishing of a known right, usually with respect to a hearing before the Board or entry of a Board decision within the decision period. (See also Section 101.308 of this Part.)

"Web site" means the Board's computer-based informational service accessed	on	the
Internet at http://www.ipcb.state.il.us.		

(Source: Amended at 29 m. Reg enective	(Source:	Amended at 29 Ill. Reg.	, effective
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SUBPART C: COMPUTATION OF TIME, FILING, SERVICE OF DOCUMENTS, AND STATUTORY DECISION DEADLINES

Section 101.300 Computation of Time

- a) Computation of Time. Computation of any period of time prescribed in the Act, other applicable law, or these rules will begin with the first calendar day following the day on which the act, event or development occurs and will run until the close of business on the last day, or the next business day if the last day is a Saturday, Sunday or national or State legal holiday.
- b) Time of Filing. Documents will be considered filed when they are filed in conformance with the requirements found in Section 101.302 of this Part and any other filing requirements specifically set out in the other Parts of these rules.
 - 1) If filed in person, by messenger service or mail delivery service other than U.S. Mail, documents are considered filed when they are received in the Office of the Clerk.
 - 2) If a document is filed by U.S. Mail subsequent to a filing deadline, yet the postmark date precedes the filing deadline, the document will be deemed filed on the postmark date, provided all filing requirements are met as set forth in Section 101.302 of this Part.
 - 3) Documents filed and received in the Office of the Clerk after 4:30 p.m. will be marked as filed the following business day. The Clerk will record the appropriate filing date on all filed documents.
 - 4) For purposes of Board decision deadlines, time does not begin until the date on which the initial filing is date-stamped by the Clerk.
- c) Time of Service. In the case of personal service, service is deemed complete on the date personal delivery was effectuated. In the case of facsimile transmission, service is deemed complete on the date of a complete and proper transmittal (facsimile filings are only allowed in accordance with Section 101.302(d) of this Part). In the case of service by registered or certified mail, or by messenger service, service is deemed complete on the date specified on the registered or certified mail receipt or the messenger service receipt. In the case of service by U.S. Mail, service is presumed complete four days after mailing. The presumption can be rebutted by proper proof.

- d) Date of Board Decision.
 - 1) For purposes of statutory decision deadline proceedings, the date of the Board decision is the date of the Board meeting where a final opinion and order of the Board was adopted by the vote of at least three four Board members.
 - 2) For purposes of appeal, the date of the party's certified mail receipt of the Board decision is the date of service of the final opinion and order by the Board upon the appealing party. Or, in the event of a timely filed motion for reconsideration filed pursuant to Section 101.520 of this Part, the date of the party's certified mail receipt of the Board order ruling upon the motion is the date of service by the Board upon the appealing party.

(Source:	Amended at 29	Ill. Reg.	, effective)

Section 101.302 Filing of Documents

- a) This Section contains the Board's general filing requirements. Additional requirements may exist for specific proceedings elsewhere in these rules. The Clerk will refuse for filing any document that does not comply with the minimum requirements of this Section.
- b) All documents filed with the Board must be filed with the Clerk's Office. Service on a hearing officer does not constitute filing with the Board unless the document is submitted to the hearing officer during the course of a hearing. Documents may be filed at:

Pollution Control Board, Attn: Clerk 100 West Randolph Street James R. Thompson Center, Suite 11-500 Chicago, Illinois 60601-3218

- c) Documents may be filed by U.S. Mail or other mail delivery service, in person or by messenger.
- d) Filing by electronic transmission or facsimile will only be allowed with the prior approval of the Clerk of the Board or hearing officer assigned to the proceeding. The Agency may file a provisional variance recommendation with the Board through electronic transmission or facsimile within 2 days prior to a regularly scheduled meeting date followed by a hard copy submission.
- e) The following initial filings require filing fees and will only be considered filed when accompanied by the appropriate fee, which may be paid in the form of

government voucher, money order, or check made payable to the Illinois Pollution Control Board, but which may not be paid in cash:

- 1) Petition for Site-Specific Regulation, \$75;
- 2) Petition for Variance, \$75;
- 3) Petition for Review of Agency Permit Decision, UST Decision, or any other appeal filed pursuant to Section 40 of the Act, \$75;
- 4) Petition to Review Pollution Control Facility Siting Decisions, pursuant to Section 40.1 of the Act, \$75; and
- 5) Petition for Adjusted Standard, pursuant to Section 28.1 of the Act, \$75.
- f) All documents filed must be served in accordance with Subpart C of this Part.
- g) All documents filed with the Board should contain the relevant proceeding caption and number and must be submitted on 8 1/2 x 11 inch recycled paper as defined in Subpart B of this Part, and double sided if feasible.
- h) Unless the Board or its procedural rules provide otherwise, all documents must be filed with a signed original and 9 duplicate copies (10 total), except that:
 - 1) Documents and motions specifically directed to the assigned hearing officer must be filed with the Clerk with a signed original and 4 duplicate copies (5 total), or as the hearing officer orders;
 - 2) The Agency may file a signed original and 4 duplicate copies (5 total) of the record required by Section 105.116, 105.302, and 105.410;
 - 3) The OSFM may file a signed original and 4 duplicate copies (5 total) of the record required by Section 105.508; and
 - 4) The siting authority may file a signed original and 4 duplicate copies (5 total) of the record required by Sections 107.300 and 302.
- i) No written discovery, including interrogatories, requests to produce, and requests for admission, or any response to written discovery, may be filed with the Clerk of the Board except upon leave or direction of the Board or hearing officer. Any discovery request under these rules to any nonparty must be filed with the Clerk of the Board with a signed original and 4 duplicate copies (5 total), or as the hearing officer directs.

- j) Non-Conforming Exhibits. When possible, exhibits must be reduced to conform to 8 1/2 X 11 inch recycled paper. However, one non-conforming original copy may be filed with the Clerk's Office. Upon closure of the proceeding, the non-conforming copy may be returned to the person filing it in accordance with 2 Ill. Adm. Code 2175.300.
- k) Page Limitation. No motion, brief in support of motion, or brief may exceed 50 pages, and no amicus curiae brief may exceed 20 pages, without prior approval of the Board or hearing officer. These limits do not include appendices containing relevant material.

(Source:	Amended at 29	Ill. Reg.	, effective

SUBPART F: HEARINGS, EVIDENCE, AND DISCOVERY

Section 101.628 Statements from Participants

- a) Oral Statements. The hearing officer may permit a participant to make oral statements on the record when time, facilities, and concerns for a clear and concise hearing record so allow. The oral statements must be made under oath and are subject to cross-examination. (See Sections 101.110 and 101.114 of this Part.)
- b) Written Statements. Any participant may submit written statements relevant to the subject matter at any time prior to hearing or at hearing. Participants submitting such a statement will be subject to cross-examination by any party. Written statements submitted without the availability of cross-examination will be treated as public comment in accordance with subsection (c) of this Section and will be afforded lesser weight than evidence subject to cross-examination.
- c) Public Comments or Amicus Curiae Briefs. Participants may file public comments subject to the requirements of this Section and the hearing officer's schedule for completion of the record. The Board also allows for the filing of amicus curiae briefs by non-party participants. Amicus curiae briefs will be allowed in accordance with Section 101.110 of this Part.
 - 1) Public comments must be filed within 14 days after the close of the last hearing unless the hearing officer specifies a different date for submission of post-hearing comments. However, all public comments must be filed with the Board no later than 30 days before the decision date, unless the hearing officer orders otherwise to prevent material prejudice. Consistent with the burden of proof in a proceeding, the hearing officer may provide for differing filing deadlines with respect to post-hearing comments by different persons. Pursuant to hearing officer order, rebuttal public comments may be submitted.

- 2) All public comments must present arguments or comments based on evidence contained in the record. The comments may also present legal argument citing legal authorities.
- 3) Comments must be filed with the Board. Comments will be distributed to parties and the hearing officer by the Clerk's office.

(Source: Amended at 29 Ill. Reg, effective)
101.APPENDIX F Notice of Withdrawal (Repealed)
BEFORE THE ILLINOIS POLLUTION CONTROL BOARD
Applicable Caption (see Appendix A) ———————————————————————————————————
NOTICE OF WITHDRAWAL
NOW COMES [Petitioner's or Complainant's name], by one of its attorneys,[Attorney's name] pursuant to 35 Ill. Adm. Code 101.302(l) hereby gives notice of withdrawal of this case.
Attorney's Name
Name of Attorney and Firm Address Telephone Number
(Source: Repealed at 29 Ill. Reg, effective)
101.APPENDIX G Comparison of Former and Current Rules (Repealed)

FORMER PART 101	CURRENT SECTION
101.100	101.100
101.101	101.200
	101.202
101.102	101.302
101.103	101.302

The following table compares the former procedural rules (in effect on December 31, 2000) with

the current procedural rules (effective January 1, 2000).

101.104	101.302
101.105	101.308
101.106	101.306
101.107	101.400
101.108	101.400
101.109	101.300
101.120	101.302
101.121	2 Ill. Adm. Code 2175.210 (current)
101.122	2 Ill. Adm. Code 2175.215 (current)
101.140	101.304(a)
101.141	101.304
101.142	101.304(c)
101.143	101.304(d)
101.144	101.300
101.160	2 Ill. Adm. Code 2175.300 (current)
101.161	130.Subpart A
	130.Subpart D
101.162	2 Ill. Adm. Code 2175.305 (current)
101.180	101.700
	2 Ill. Adm. Code 2175.210 (current)
101.181	2 Ill. Adm. Code 2175.130 (current)
101.200	101.114
	101.612
101.220	101.610
101.221	101.606
101.241	101.500
101.242	101.504
101.243	101.506
101.244	101.516
101.245	101.508
	101.510
101.246	101.520
	101.902
101.247	101.502
	101.518
	101.522
101.260	101.622
101.261	101.614
101.280	101.608
	101.800
101.281	101.802
101.300	101.520
101.301	101.904
101.302	101.906

101.304	101.908
101.Appendix A Illustration A	101.Appendix A Illustration J
101.Appendix A Illustration B	101.Appendix A Illustration K
101.Appendix A Illustration C	101.Appendix A Illustration D
101.Appendix A Illustration D	101.Appendix A Illustration C
	101.Appendix A Illustration F
101.Appendix A Illustration E	101.Appendix A Illustration A
101.Appendix A Illustration F	101.Appendix A Illustration I
101.Appendix B	101.Appendix B
101.Appendix C	101.Appendix C
101.Appendix D	101.Appendix D
101.Appendix E Illustration A	101.Appendix E Illustration A
101.Appendix E Illustration B	101.Appendix E Illustration B

(Source: Repealed at 29 Ill. Reg. _____, effective _____)

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 102 REGULATORY AND INFORMATIONAL HEARINGS AND PROCEEDINGS

SUBPART A: GENERAL PROVISIONS

Section	
102.100	Applicability
102.102	Severability
102.104	Definitions
102.106	Types of Regulatory Proposals
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102.APPENDIX A Comparison of Former and Current Rules (Repealed)

AUTHORITY: Implementing Sections 5, 7.2, 13(c), 13.3, 17.5, 22.4(a), 22.4(d), 22.7(d), 27, 28, 28.2, 28.6, 29, and 41 of the Environmental Protection Act (Act) [415 ILCS 5/5, 7.2, 13(c), 13.3, 17.5, 22.4(a), 22.4(d), 22.7(d), 27, 28, 28.2, 28.6, 29, and 41] and authorized by Sections 26 and 27 of the Act [415 ILCS 5/26 and 27].

SOURCE: Originally adopted as Chapter 1: Procedural Rules, Part II: Regulatory and Other Nonadjudicative Hearings and Proceedings, in R70-4, 1 PCB 43, October 8, 1970; codified at 6 Ill. Reg. 8357; amended in R84-10 at 9 Ill. Reg. 1398, effective January 16, 1985; Part repealed, new Part adopted in R88-5(B) at 14 Ill. Reg. 9210, effective May 24, 1990; amended in R90-16 at 14 Ill. Reg. 20472, effective December 11, 1990; old Part repealed, new Part adopted in R00-20 at 25 Ill. Reg.587, effective January 1, 2001; amended in R01-13 at 26 Ill. Reg.3498, effective February 22, 2002; amended in R04-24 at 29 Ill. Reg. ______, effective ______ .

SUBPART A: GENERAL PROVISIONS

Section 102.106 Types of Regulatory Proposals

- a) The Act provides for 5/4 types of regulatory proposals:
 - 1) Identical-in-substance rulemakings, as defined in Sections 7.2, 13.3, 28.2 and 28.4 of the Act [415 ILCS 5/7.2, 13.3-, 28.2, and 28.4];
 - 2) Federally required rules, as defined in Section 28.2 of the Act [415 ILCS 5/28.2];

- 3) Other regulatory proposals, both of general applicability and not of general applicability as allowed by Sections 26, 27 and 28 of the Act [415 ILCS 5/26, 27, and 28]; and
- 4) Clean Air Act fast track rulemakings as defined by Section 28.5 of the Act [415 ILCS 5/28.5]; and-
- 5) Rulemakings to update incorporations by reference, as allowed by Section 28.6 of the Act [415 ILCS 5/28.6].
- b) The IAPA provides for three types of rulemakings:
 - 1) General rulemaking pursuant to Section 5-40 of the IAPA [5 ILCS 100/5-40];
 - 2) Emergency rulemaking pursuant to Section 5-45 of the IAPA [5 ILCS 100/5-45]; and
 - 3) Peremptory rulemaking pursuant to Section 5-50 of the IAPA [5 ILCS 100/5-50].

(Source: Amended at 29 Ill. Reg., effective

SUBPART B: REGULATIONS OF GENERAL APPLICABILITY, RESOURCE CONSERVATION AND RECOVERY ACT (RCRA) AMENDMENTS, AND SITE-SPECIFIC REGULATIONS

Section 102.202 Proposal Contents for Regulations of General Applicability

Each proponent must set forth the following in its proposal:

- a) The language of the proposed rule, including any existing regulatory language proposed to be amended or repealed. Language being added must be indicated by underscoring, and language being deleted must be indicated by strike-outs. The proposed rule must be drafted in accordance with 1 Ill. Adm. Code 100.Subpart C;
- b) A statement of the reasons supporting the proposal, including a statement of the facts that support the proposal, and a statement of the purpose and effect of the proposal, including environmental, technical, and economic justification. The statement must discuss the applicable factors listed in Section 27(a) of the Act. The statement must include, to the extent reasonably practicable, all affected sources and facilities and the economic impact of the proposed rule;
- c) A synopsis of all testimony to be presented by the proponent at hearing;

- d) Copies of any material to be incorporated by reference within the proposed rule pursuant to Section 5-75 of the IAPA [5 ILCS 100/5-75];
- e) A descriptive title or other description of any published study or research report used in developing the rule, the identity of the person who performed such study, and a description of where the public may obtain a copy of any such study or research report. If the study was performed by an agency or by a person or entity that contracted with the agency for the performance of the study, the agency shall also make copies of the underlying data available to members of the public upon request if the data are not protected from disclosure under the Freedom of Information Act [5ILCS 140]. [5 ILCS 100/5-40(3.5)];
- fe) Proof of service upon all persons required to be served pursuant to Section 102.422 of this Part;
- gf) Unless the proponent is the Agency or DNR, a petition signed by at least 200 persons, pursuant to Section 28 of the Act and Section 102.410(b) of this Part;
- hg) When the Agency proposes a rule it believes is federally required, a certification in accordance with Section 102.500 of this Part;
- ih) For a proposed rule that amends an existing Board rule, a written statement or certification that the proposal amends the most recent version of the rule as published on the Board's Web site or as obtained from the Clerk;
- yi) When the proponent is a State agency, an electronic version of the information required under subsection (a) of this Section; and
- kj) When any information required under this Section is inapplicable or unavailable, a complete justification for the inapplicability or unavailability.

(Source: Amended at	29 Ill. Reg	, effective)
Section 102.210	Proposal Contents for S	Site-Specific Regulations

Proponents of site-specific regulations other than those relating to RCRA must comply with the requirements of Section 102.202 of this Part in addition to the following requirements:

a) The proposal must set forth the language of the proposed site-specific rule, including any existing regulatory language proposed to be amended or repealed. Language being added must be indicated by underscoring and language being deleted must be indicated by strike-outs. If the proposed site-specific rule seeks an exemption from or modification of a rule of general applicability, the proposed site-specific rule may not be proposed as an amendment to the general rule. Instead, the site-specific rule must be proposed as its own Section;

- b) In the event that the proposed rule would replace the applicability of a general rule to the pollution source, the proposal must specify, with supporting documentation, the reasons why the general rule is not technically feasible or economically reasonable for the person or site. The documentation must include relevant information on other similar persons' or sites' ability to comply with the general rule. Where relevant to the Board's consideration, the proposal must also include information pertaining to existing physical conditions, the character of the area involved, including the character of surrounding land uses, zoning classifications, and the nature of the existing air quality or receiving body of water [415 ILCS 5/27(a)];
- A descriptive title or other description of any published study or research report used in developing the rule, the identity of the person who performed such study, and a description of where the public may obtain a copy of any such study or research report. If the study was performed by an agency or by a person or entity that contracted with the agency for the performance of the study, the agency shall also make copies of the underlying data available to members of the public upon request if the data are not protected from disclosure under the Freedom of Information Act [5ILCS 140]. [5 ILCS 100/5-40(3.5)];
- <u>d)</u> The proposal must describe the person or site for which regulatory change is sought and the area affected by the proposed change. The proposal must also include a detailed assessment of the environmental impact of the proposed change, and include a description of available treatment or control options;
- ed) The proposal must demonstrate that the Board may grant the requested relief consistent with federal law governing the subject of the proposal (e.g., Underground Injection Control program, Resource Conservation and Recovery Act, etc.);
- <u>fe</u>) When the proponent is a State agency, the proponent also must provide an electronic version of the information required under subsection (a) of this Section; and
- gf) When any information required under this Section is inapplicable or unavailable, the proposal must provide a complete justification for the inapplicability or unavailability.

(Source: Amended at	29 Ill. Reg	, effective)
Section 102.211	Proposal to Update In	ncorporations by Reference

a) Any person may file a proposal with the Board to update an incorporation by reference included in a Board rule. The Board or the Agency may also make such a proposal on its own initiative. [415 ILCS 5/28.6(a)] The proposal must be filed with the Clerk in accordance with 35 Ill. Adm. Code 101.302(h) and served on the

Agency, DNR, and the Attorney General in accordance with 35 Ill. Adm. Code 101.304(c).

- b) A rulemaking to update an incorporation by reference under this Section must:
 - 1) Be for the sole purpose of replacing a reference to an older or obsolete

 version of a document with a reference to the current version of that

 document or its successor document; and
 - 2) Comply with Sections 5-40 and 5-75 of the IAPA [5 ILCS 100/5-40, 5-75]. [415 ILCS 5/28.6(b), (c)]
- Sections 27 and 28 of the Act [415 ILCS 5/27, 28] do not apply to rulemaking under this Section. [415 ILCS 5/28.6(c)] Accordingly, for rulemaking under this Section, the Board will not hold any public hearings nor request that the Department of Commerce and Economic Opportunity conduct a study of the economic impact of the proposed amendment.
- d) A proposal to update an incorporation by reference under this Section must:
 - 1) Include a statement of the reasons supporting the proposal, including a statement of the facts that support the proposal, and a statement of the purpose and effect of the proposal;
 - 2) Comply with subsections (a), (d), (e), (f), (i), and (j) of Section 102.202 of this Part; and
 - 3) When any information required under this subsection (d) is inapplicable or unavailable, the proposal must provide a complete justification for the inapplicability or unavailability.
- e) If an objection to the proposed amendment is filed during the public comment period required under Section 5-40 of the IAPA [5 ILCS 100/5-40], then the proposed amendment cannot be adopted pursuant to this Section. [415 ILCS 5/28.6(d)]
- f) Nothing in this Section precludes the adoption of a change to an incorporation by reference through other lawful rulemaking procedures. [415 ILCS 5/28.6(d)]

Source:	Added at 29 Ill. Reg.	, effective)	
Dource.	7 Idaca at 27 III. 106.		

SUBPART C: CLEAN AIR ACT AMENDMENTS (CAAA) FAST TRACK RULEMAKING

Section 102.302 Agency Proposal

- a) When proposing a regulation required by the CAAA, the Agency must meet the following requirements:
 - 1) The proposal must set forth the proposed rule, which must be drafted in accordance with 1 Ill. Adm. Code 100.Subpart C;
 - 2) The proposal must have a cover sheet that prominently states that the Agency proposes the rule under Section 28.5 of the Act, *unless another provision of the Act specifies the method for adopting a specific rule* [415 ILCS 5/28.5(c)];
 - 3) The proposal must clearly identify the provisions and portions of the federal statute, regulations, guidance, policy statement, or other documents upon which the rule is based [415 ILCS 5/28.5(e)(3)];
 - 4) The proposal must include *supporting documentation for the rule that summarizes the basis of the rule* [415 ILCS 5/28.5(e)(4)];
 - 5) The proposal must describe in general the alternative selected and the basis for the alternative [415 ILCS 5/28.5(e)(5)];
 - The proposal must summarize the economic and technical data that the Agency relied upon in drafting the proposed rule;
 - 7) The proposal must include a list of any documents that the Agency directly relied upon in drafting the proposed rule or that the Agency intends to rely upon at hearing, and copies of the documents;
 - 8) The proposal must set forth a description of the geographical area to which the rule is intended to apply, a description of the process or processes affected, and identification by classes of the entities expected to be affected, and a list of sources expected to be affected by the rule to the extent known to the Agency [415 ILCS 5/28.5(e)(8)]; and
 - 9) A descriptive title or other description of any published study or research report used in developing the rule, the identity of the person who performed such study, and a description of where the public may obtain a copy of any such study or research report. If the study was performed by an agency or by a person or entity that contracted with the agency for the performance of the study, the agency shall also make copies of the underlying data available to members of the public upon request if the data are not protected from disclosure under the Freedom of Information Act [5ILCS 140] [5 ILCS 100/5-40(3.5)]; and
 - 109) The proposal must include a diskette containing the information required under subsection (a)(1) of this Section.

b)	If the proposal fails to meet any of the requirements of subsection (a) of this Section, the Board may decide not to accept the proposal for filing.
(Source: Ar	mended at 29 Ill. Reg, effective)
Section 102.	.304 Hearings
a)	Within 14 days after the receipt of a rule the Board will file the proposed rule for first notice and schedule all hearings. Additionally, the Board will send notice to the appropriate newspaper of the scheduled hearing. The notice will be published by the newspaper at least 30 days prior to the date of the hearing.
b)	The first hearing will be held within 55 days after receipt of the rule and is reserved for the Agency's testimony and questions of the Agency's witnesses.
c)	Within 7 days after the first hearing, any person may request a second hearing. The request may be made on the record at the first hearing or in writing. If done in writing it must be filed with the Board and served upon the service list.
d)	A second hearing will be held to hear comments on Department of Commerce and Economic Opportunity's Community Affairs' economic impact study of the proposed rules. At least 20 days before the hearing, the Board shall notify the public of the hearing and make the economic impact study, or the Department of Commerce and Economic Opportunity's Community Affair's explanation for not producing an economic impact study, available to the public. Such public hearing may be held simultaneously or as part of any Board hearing considering such new rules [415 ILCS 5/27(b)]. See also Section 102.414 of this Part. The second hearing must also permit the presentation of testimony, documents, and comments by affected entities and all other interested persons. [415 ILCS 5/28.5(g)]
e)	The third hearing shall be scheduled to commence within 14 days after the first day of the second hearing and shall be devoted solely to any Agency response to the material submitted at the second hearing and to any response by other parties [415 ILCS 5/28.5(g)]. In order to cancel the third hearing, the Agency must state on the record at hearing that it and the affected entities are in agreement or notify the Board and the service list in writing.
f)	In order to meet statutory deadlines, hearing dates may be chosen by the assigned Board member and hearing officer without consultation with the participants. CAAA hearings need only be held in one affected area of the State.

(Source: Amended at 29 Ill. Reg. ______, effective_____)

SUBPART D: SERVICE AND FILING OF DOCUMENTS, MOTIONS, PRODUCTION OF INFORMATION, SUBPOENAS, PREHEARING CONFERENCES, AND HEARINGS

Section 102.414 Hearings on the Economic Impact of New Proposals

- a) In accordance with Section 27(b) of the Act, except as otherwise provided by applicable law, before the adoption of any proposed rules, the Board shall request that the Department of Commerce and Economic Opportunity Community Affairs conduct a study of the economic impact of the proposed rules. The Board shall conduct at least one public hearing on the economic impact of those new rules. At least 20 days before the hearing, the Board shall notify the public of the hearing and make the economic impact study, or the Department of Commerce and Economic Opportunity's Community Affair's explanation for not producing an economic impact study, available to the public. Such public hearing may be held simultaneously or as a part of any Board hearing considering such new rules. In adopting any such new rule, the Board shall, in its written opinion, make a determination, based upon the evidence in the public hearing record, including, but not limited to, the economic impact study, as to whether the proposed rule has any adverse economic impact on the people of the State of *Illinois*. [415 ILCS 5/27(b)]-
- b) If information of the economic impact of a proposed regulation is given at a general hearing on the proposal, the Board need not hold a special hearing on only the economic impact.

(Source:	Amended at 29 Ill. Reg.	. effective
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SUBPART H: OUTSTANDING RESOURCE WATER DESIGNATION

Section 102.820 Petition Contents

Each proponent must set forth the following information in its proposal:

- a) The language of the proposed rule, amendment, or repealer identifying the surface water body or water body segment being proposed for designation, amendment, or repeal as an ORW. Language being added must be indicated by underscoring, and language being deleted must be indicated by strike-outs. The proposed rule must be drafted in accordance with 1 Ill. Adm. Code 100.Subpart C;
- b) A statement describing the specific surface water body or water body segment for which the ORW designation, amendment, or repeal is requested and the present designation of the surface water body or water body segment;
- c) A statement describing the area in which the specific surface water body or water body segment exists, including:

- 1) The existence of wetlands or natural areas;
- 2) The living organisms in that area, including endangered or threatened species of plants, aquatic life or wildlife listed pursuant to the Endangered Species Act 16 USC 1531 et seq. or the Illinois Endangered Species Protection Act [41 ILCS 10];
- d) A statement supporting the designation, the amendment, or the repeal, including the health, environmental, recreational, aesthetic or economic benefits of the designation, the amendment, or the repeal thereof;
- e) A statement identifying the anticipated impact on economic and social development of the ORW designation, amendment, or repeal. This statement should include:
 - 1) Impacts on the regional economy;
 - 2) Impacts on regional employment;
 - 3) Impacts on the community;
 - 4) A comparison of the health and environmental impacts to the economic impact of an ORW designation;
- f) A statement describing the existing and anticipated uses of the specific surface water body or water body segment for which the ORW designation, amendment, or repeal is requested;
- g) A statement describing the existing water quality of the specific surface water body or water body segment warranting the ORW designation, amendment, or repeal;
- h) A synopsis of all testimony to be presented by the proponent at hearing;
- i) Copies of any material to be incorporated by reference within the proposed designation pursuant to Section 5-75 of the Administrative Procedure Act [5 ILCS 100/5-75];
- A descriptive title or other description of any published study or research report used in developing the rule, the identify of the person who performed such study, and a description of where the public may obtain a copy of any such study or research report. If the study was performed by an agency or by a person or entity that contracted with the agency for the performance of the study, the agency shall also make copies of the underlying data available to members of the public upon request if the data are not protected from disclosure under the Freedom of Information Act [5ILCS 140]. [5 ILCS 100/5-40(3.5)];

- kj) Proof of service upon all persons required to be served pursuant to Section 102.810 of this Part;
- lk) Unless the proponent is the Agency or Illinois Department of Natural Resources or receives a waiver by the Board, a petition signed by at least 200 persons, pursuant to Section 28 of the Act and Section 102.160(a); and
- mł) Where any information required by this Section is inapplicable or unavailable, a complete justification for such inapplicability or unavailability.

(Source:	Amended at 29	Ill. Reg.	, effective
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Section 102.APPENDIX A Comparison of Former and Current Rules (Repealed)

The following table compares the former procedural rules (in effect on December 31, 2000) with the current procedural rules (effective January 1, 2001).

EOD ED DADE 102	OLID DENTE GEORGIAN
FORMER PART 102	<u>CURRENT SECTION</u>
102.100	102.100
102.101	102.104
102.102	102.106
102.103	102.110
102.104	102.112
102.120	102.200
102.121	102.202
102.122	102.212
102.123	102.204
102.124	102.206
102.140	102.208
102.141	102.210
102.142	102.212
102.160	102.410
102.161	102.412
102.162	102.416
102.163	102.206
102.164	102.418
102.180	102.414
102.200	102.500
102.201	102.502
102.202	102.504
102.220	102.420
102.221	102.422
102.240	102.404
102.241	102.406

102.242	102.408
102.260	102.402
102.261	102.402
102.262	102.402
102.280	102.424
102.281	102.418
102.282	102.426
102.283	102.428
102.284	102.430
102.285	102.418
102.320	102.108
102.341	102.602
102.342	102.604
102.343	102.606
102.344	102.608
102.345	102.610
102.346	102.612
102.347	102.614
102.360	102.700
102.361	102.702
102.362	102.704
102.363	102.706

(Source: Repealed 29 Ill. Reg. ______, effective_____)

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 103 ENFORCEMENT

SUBPART A: GENERAL PROVISIONS

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Section

103.200 Who May File

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103.300	Request for Relief from Hearing Requirement in State Enforcement Proceeding
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103.302	Contents of Proposed Stipulation and Settlement Agreement
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100.000	2 om a craci en 11 op eeu e inparamen and 2 om en en 11 op eeu e
	SUBPART D: PROCEEDINGS INVOLVING RCRA PERMITS
Section	
103.400	Purpose, Scope, and Applicability
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103.500	Default
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	SUBPART F: ENFORCING BOARD ORDERS
Section	
Section 102 coo	

103.APPENDIX A Comparison of Former and Current Rules (Repealed)

103.600

Civil Action

AUTHORITY: Implementing Sections 5, 7.2, 13(c), 13.3, 17.5, 22.4(a), 22.4(d), 22.7(d), 27, 28, 28.2, 29, 30, 31, 41, and 42 of the Environmental Protection Act (Act) [415 ILCS 5/5, 7.2, 13(c),

13.3, 17.5, 22.4(a), 22.4(d), 22.7(d), 27, 28, 28.2, 29, 30, 31, 41, and 42] and authorized by Sections 26 and 27 of the Act [415 ILCS 5/26 and 27].

SOURCE: Originally adopted as Chapter 1: Procedural Rules, Part III, Enforcement Proceedings, in R70-4, at 1 PCB 43, October 8, 1970; amended in R80-2, at 39 PCB 456, at 4 Ill. Reg. 39, p. 285, effective September 12, 1980; amended in R80-18, at 44 PCB 125, at 5 Ill. Reg. 14146, effective December 3, 1981; codified at 6 Ill. Reg. 8357; amended in R84-10 at 9 Ill. Reg. 1383, effective January 16, 1985; old Part repealed new Part adopted in R00-20 at 25 Ill. Reg. 425, effective January 1, 2001; amended in R04-24 at 29 Ill. Reg. ______, effective

____.

SUBPART A: GENERAL PROVISIONS

Section 103.106 General

Enforcement proceedings may be initiated against any person allegedly violating the this Act, or any rule or regulation adopted under the Act, thereunder or any permit or term or condition of a permit, or any Board order thereof [415 ILCS 5/31(d)(1)]. Complaints filed by persons other than the Attorney General or a State's Attorney will be known as citizen's complaints.

(Source: Amended at 29 Ill. Reg. _____, effective _____)

SUBPART B: COMPLAINT, REQUEST FOR INFORMAL AGENCY INVESTIGATION, SERVICE, AND AUTHORIZATION OF HEARING

Section 103.212 Hearing on Complaint

- a) Any person may file with the Board a complaint against any person allegedly violating the Act, or any rule or regulation adopted under the Act, thereunder or any permit or term or condition of a permit, or any Board order thereof. When the Board receives a citizen's complaint, unless the Board determines that such complaint is duplicative duplications or frivolous, it shall schedule a hearing. [415 ILCS 5/31(d)(1)] The definition for duplicative duplicatives and frivolous can be found at 35 Ill. Adm. Code 101. Subpart B.
- b) Motions made by respondents alleging that a citizen's complaint is <u>duplicative</u> duplicitous or frivolous must be filed no later than 30 days following the date of service of the complaint upon the respondent. Motions under this subsection may be made only with respect to citizen's enforcement proceedings. Timely filing the motion will, pursuant to Section 103.204(e) of this Subpart, stay the 60 day period for filing an answer to the complaint.
- c) The Board will automatically set for hearing all complaints filed by the Attorney General or a State's Attorney on behalf of the People of the State of Illinois.

d)		oard in its discretion may hold a hearing on the violation and a separate g on the remedy.
(Source: Ame	ended a	t 29 Ill. Reg, effective)
		SUBPART C: SETTLEMENT PROCEDURE
Section 103.3		equest for Relief from Hearing Requirement in Citizen's Enforcement occeeding
<u>a)</u>	or Sta settler Sectio stipula	ever a complaint has been filed by a person other than the Attorney General te's Attorney, the parties may file with the Board a stipulation and proposed ment accompanied by a request for relief from the hearing requirement of in 31(c)(1) of the Act [415 ILCS 5/31(c)(1)]. [415 ILCS 5/31(d)(2)] The ation and proposed settlement agreement must conform to the statement ed for settlement submissions at hearing in Section 103.302 of this Part.
<u>b)</u>		s the Board, in its discretion, concludes that a hearing should be held, not gon the stipulation and proposal for settlement is required. [415 ILCS 1)(2)]
(Source: Add	led at 29	9 Ill. Reg)
Section 103.3	02	Contents of Proposed Stipulation and Settlement Agreement
Board. A pro signed by the	posed s parties	ng before the Board will be disposed of or modified without an order of the tipulation and settlement agreement must contain a written statement, or their authorized representatives, outlining the nature of, the reasons for, accomplished by the settlement. The written statement must include:
a)		stipulation of all material facts pertaining to the nature, extent, and causes alleged violations proposed to be settled;
b)	The na	ature of the relevant parties' operations and control equipment;
c)		and circumstances bearing upon the reasonableness of the emissions, arges, or deposits involved, including:
	1)	the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
	2)	the social and economic value of the pollution source;
	3)	the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;

- 4) the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
- 5) any subsequent compliance. [415 ILCS 5/33(c)]
- d) Details as to future plans for compliance, including a description of additional control measures and the dates for their implementation, if any; and
- e) The proposed penalty, if any, supported by factors in mitigation or aggravation of penalty, including the factors set forth in Section 42(h) of the Act [415 ILCS 5/42(h)].

$\frac{5}{42(h)}$.		
(Source: Ame	ended at 29 Ill. Reg, effective)	
Section 103.30	Hearing on Proposed Stipulation and Settlement Agreement	
hearing, or whor 103.301(b) may make statenvironment, t	ies submit a proposed stipulation and settlement agreement to the hearing officer at ten the Board orders that a hearing be held in accordance with Section 103.300(c) of this Part, the hearing officer will conduct a hearing in which interested persons tements with respect to the nature of the alleged violation and its impact on the together with their views on the proposed stipulation and settlement agreement. In second and settlement agreement.	
(Source: Ame	ended at 29 Ill. Reg, effective)	
Section 103.30	Board Order on Proposed Stipulation and Settlement Agreement	
a)	The Board will consider the proposed settlement and stipulation agreement and the hearing record, if any. The Board may accept, suggest revisions in, reject the proposed settlement and stipulation agreement, or direct initial or further hearings as it deems appropriate. Where a National Pollutant Discharge Elimination System (NPDES) permit is involved in the settlement, notice of settlement must be published in the Environmental Register at least 30 days prior to the settlement.	
b)	If the Board determines that a settlement involves or may involve the issuance or modification of a Resource Conservation Recovery Act (RCRA) permit, it will enter an interim order pursuant to Section 103.402 of this Part.	
(Source: Ame	ended at 29 Ill. Reg, effective)	
	SUBPART F: ENFORCING BOARD ORDERS	

Section 103.600 Civil Action

- a) All orders issued and entered by the Board pursuant to Section 33 of the Act [415 ILCS 5/33] in a State enforcement proceeding are enforceable by injunction, mandamus, or other appropriate remedy, in accordance with Section 42 of the Act [415 ILCS 5/42]. [415 ILCS 5/33(d)]
- b) A final order issued by the Board pursuant to Section 33 of the Act [415 ILCS 5/33] in a citizen's enforcement proceeding may be enforced through a civil action for injunctive or other relief instituted by a person who was a party to the Board enforcement proceeding in which the Board issued the final order. [415 ILCS 5/45(e)]

(Source:	Added at 29 Ill. Reg.	. effective	`

APPENDIX A Comparison of Former and Current Rules (Repealed)

The following appendix compares the former procedural rules (in effect on December 31, 2000) with the current procedural rules (effective January 1, 2001).

FORMER PART 103	CURRENT SECTION
103.101	102.100
103.120	103.200
103.121	103.202
103.122	103.204
103.123	101.204
103.124	103.212
103.125	101.600
	101.602
103.140	101.Subpart E
103.141	101.406
	101.408
	103.206
103.142	101.502
	101.510
103.161	101.616
103.162	101.618
103.163	101.622
103.180	103.Subpart C
103.200	101.610
103.204	101.626
103.206	101.630
103.207	101.632
103.208	101.626
103.209	101.624
103.220	103.500

	101.608
103.221	101.604
103.224	103.416
103.Subpart H	101.Subpart I
103.Subpart I	103.Subpart D

(Source:	Repealed at 29 Ill. Reg.	. effective)
(Source.	Repealed at 29 III. Reg.	. enecuve	,

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 104 REGULATORY RELIEF MECHANISMS

SUBPART A: GENERAL PROVISIONS

Section 104.100 104.102 104.104	Applicability Severability Definitions		
	SUBPART B: VARIANCES		
Section			
104.200	General		
104.202	Filing Requirements		
104.204	Petition Content Requirements		
104.206	Resource Conservation and Recovery Act (RCRA) Variance Petition Contents		
104.208	Consistency with Federal Law		
104.210	Petition for Extension of Variance		
104.212	Motion for Modification of Internal Variance Compliance Dates		
104.214	Agency's Notice of Petition		
104.216	Agency Investigation and Recommendation		
104.218	Agency Recommendation to RCRA Variance		
104.220	Response to Agency Recommendation		
104.222	Stipulations		
104.224	Objections to Petition, Written Comments and Request for Hearing		
104.226	Amended Petition and Amended Recommendation		
104.228	Insufficient Petition		
104.230	Dismissal of Petition		
104.232	Calculation of Decision Deadline		
104.234	Hearing		
104.236	Hearing Procedures		
104.238	Standard of Review		
104.240	Certificate of Acceptance		

104.242	Term of Variance
104.244	Variance Conditions
104.246	Performance Bonds
104.248	Objection to Conditions

SUBPART C: PROVISIONAL VARIANCES

Section	
104.300	Applicability
104.302	Agency Board Action
104.304	Initiating a Request
104.306	Filing and Notice
104.308	Term
104.310	Simultaneous Variance Prohibition (Repealed)

SUBPART D: ADJUSTED STANDARDS

Section	
104.400	General
104.402	Initiation of Proceeding
104.404	Request to Agency to Join as Co-Petitioner
104.406	Petition Content Requirements
104.408	Petition Notice Requirements
104.410	Proof of Petition Notice Requirements
104.412	Effect of Filing a Petition: Stay
104.414	Dismissal of Petition
104.416	Agency Recommendation and Petitioner Response
104.418	Amended Petition, Amended Recommendation, and Amended Response
104.420	Request for Public Hearing
104.422	Public Hearing
104.424	Hearing Notice
104.426	Burden of Proof
104.428	Board Action

104.APPENDIX A Comparison of Former and Current Rules (Repealed)

AUTHORITY: Subparts B and C: Implementing Sections 5, 35, 36, 37 and 38 of the Environmental Protection Act (Act) [415 ILCS 5/5, 35, 36, 37, and 38] and authorized by Sections 26 and 27 of the Act [415 ILCS 5/26 and 27]. Subpart D: Implementing Sections 5, 14.2(c), 22.4, 27, 28, 28.1, 28.5 and 39.5 of the Act [415 ILCS 5/5, 14.2(c), 22.4, 27, 28, 28.1, 28.5 and 39.5] and authorized by Sections 26 and 27 of the Act [415 ILCS 5/26 and 27].

SOURCE: Subpart B: Originally adopted as Chapter I: Procedural Rules, Part IV: Variances, in R70-4, at 1 PCB 43, October 8, 1970; amended in R77-16, 29 PCB 503, at 2 Ill. Reg. 16, p. 3, effective May, 1974; amended in R79-9, 35 PCB 433, at 3 Ill. Reg. 51, p. 128, effective December 7, 1979; amended in R80-12, 40 PCB 451, at 5 Ill. Reg. 2763, effective March 2,

January 16, 19	d at 6 III. Reg. 8357; amended in R84-10, 62 PCB 87, at 9 III. Reg. 1409, effective 985; old Part repealed, new Part adopted in R00-20 at 25 III. Reg. 613, effective 01; amended in R04-24 at 29 III. Reg, effective	
	SUBPART A: GENERAL PROVISIONS	
Section 104.1	00 Applicability	
a)	This Part applies to mechanisms for obtaining adjudicatory proceedings before the Board that provide relief from environmental regulations under certain circumstances as set forth in Titles VII and IX of the Act. Specifically, this Part applies to regulatory relief mechanisms, meaning variances, provisional variances and adjusted standards.	
b)	This Part must be read in conjunction with 35 Ill. Adm. Code 101, which contains procedures generally applicable to all of the Board's adjudicatory proceedings. In the event of a conflict between the requirements of 35 Ill. Adm. Code 101 and those of this Part, the provisions of this Part apply.	
(Source: Ame	ended at 29 III. Reg, effective)	
	SUBPART C: PROVISIONAL VARIANCES	
Section 104.3	00 Applicability	
Title IX of the this Part. In the	applies to any person seeking a provisional variance <u>from the Agency</u> pursuant to e Act. This Subpart must be read in conjunction with 35 Ill. Adm. Code 101 and the event of conflict between this Subpart and the requirements of 35 Ill. Adm. requirements of this Subpart apply.	
(Source: Amended at 29 Ill. Reg, effective)		
Section 104.3	02 <u>Agency</u> Board Action	
adequate proc with any rule would impose	oard shall grant provisional variances whenever it is found, upon presentation of of only upon notification from the Agency that compliance on a short term basis or regulation, requirement or order of the Board, or with any permit requirement, an arbitrary or unreasonable hardship. Such provisional variances shall be 2 working days of notification from the Agency. [415 ILCS 5/35(b)]	
(Source: Ame	ended at 29 III. Reg effective)	

Any person seeking a provisional variance pursuant to Section 35(b) of the Act and 35 Ill. Adm. Code 180 104.401 of this Part shall make a request to the Agency. The Agency shall promptly

Initiating a Request

Section 104.304

investigate and consider the merits of the request. The Agency may notify the Board of its recommendation. If the Agency fails to take final action within 30 days after receipt of the request for a provisional variance, or if the Agency denies the request or if the Agency denies the request, the person may initiate a variance proceeding with the Board pursuant to Subpart B of this Part. [415 ILCS 5/37(b)]

(Source: Amended at 29 Ill. Reg, effective)
Section 104.306 <u>Filing and Notice</u>
If the Agency grants a provisional variance, the Agency must promptly file a copy of its written decision with the Board, and The Board shall give prompt notice of its action on provisional variance requests to the public by issuing a press release for distribution to newspapers of general circulation in the county. The Clerk will maintain for public inspection copies of all provisional variances filed with the Board by the Agency. [415 ILCS 5/37(b)]
(Source: Amended at 29 III. Reg, effective)
Section 104.308 Term
Any provisional variance granted by the <u>Agency Board</u> pursuant to subsection (b) of Section 35 of the Act shall be for a period of time not to exceed 45 days. <u>A provisional variance may be extended Upon receipt of a recommendation from the Agency to extend this time period, the Board shall grant</u> up to an additional 45 days <u>by written decision of the Agency</u> . The provisional variances granted to any one person shall not exceed a total of 90 days during any calendar year. [415 ILCS 5/36(c)]
(Source: Amended at 29 Ill. Reg, effective)
Section 104.310 Simultaneous Variance Prohibition (Repealed)
The Board will not grant a provisional variance to the extent that the petitioner already holds a variance from the same regulation or Board order for the same time period.
(Source: Repealed at 29 Ill. Reg, effective)
104.APPENDIX A Comparison of Former and Current Rules (Repealed)
The following table compares the former procedural rules (in effect on December 31, 2000) with

FORMER PART 104	CURRENT SECTION
104.102	104.200
104.104	104.206
104.120	104.202
104.121	104.204

the current procedural rules (effective January 1, 2001).

104.122	104.208
104.123	104.210
104.124	104.234
	104.236
104.125	104.228
	104.230
104.126	104.206
104.140	104.214
104.141	104.224
104.142	104.214
104.160	104.228
	104.234
	104.236
	104.232
	104.230
104.180	104.216
104.181	104.220
104.182	104.218
104.183	104.224
104.200	104.236
104.201	104.238
	101.Subpart F
104.221	104.238

(Source: Repealed at 29 Ill. Reg. _____, effective _____)

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 105 APPEALS OF FINAL DECISIONS OF STATE AGENCIES

SUBPART A: GENERAL PROVISIONS

Section	
105.100	Applicability
105.102	Severability
105.104	Definitions
105.106	Computation of Time, Filing and Service Requirements
105.108	Dismissal of Petition
105.110	Hearing Process
105.112	Burden of Proof
105.114	Calculation of Decision Deadline
105.116	Record Filing

Sanctions for Untimely Filing of the Record

SUBPART B: APPEAL OF AGENCY PERMIT DECISIONS AND OTHER FINAL DECISIONS OF THE AGENCY

Section 105.200 105.202 105.204 105.206 105.208 105.210 105.212 105.214	Time to File t Extension of		
	SU	JBPART C: CAAPP PERMIT APPEALS	
Section			
105.300	Applicability		
105.302	General Requ	irements	
105.304	-	ent Requirements	
S		APPEAL OF AGENCY LEAKING UNDERGROUND STORAGE TANK (LUST) DECISIONS	
Section		, ,	
105.400	Parties		
105.402	Who May File	e a Petition for Review	
105.404	Time for Filing the Petition		
105.406	<u>e</u>		
105.408	105.408 Petition Content Requirements		
105.410	1		
105.412	Board Hearing	g	
SUBPART E: APPEAL OF OSFM LUST DECISIONS			
Section			
105.500	Applicability		
105.502	General Over	view	
105.504	05.504 General Requirements		
105.506 Petition Content Requirements			
105.508	•		
105.510 Location of Hearing			
105.APPENDIX A		Agency LUST Final Decisions that are Reviewable	
105.APPENDIX B		Comparison of Former and Current Rules (Repealed)	

AUTHORITY: Authorized by Sections 26 and 27 of the Environmental Protection Act (Act) [415 ILCS 5/26 and 27] and implementing Sections 5, 39, 39.5, 40, 40.1, 40.2, and 57 of the Act [415 ILCS 5/5, 39, 39.5, 40, 40.1, 40.2 and 57].

SOURCE: Filed with Secretary of State January 1, 1978; amended 4 III. Reg. 52, page 41, effective December 11, 1980; codified 6 III. Reg. 8357; amended in R93-24 at 18 III. Reg. 4244, effective March 8, 1994; amended in R94-11 at 18 III. Reg. 16594, effective November 1, 1994; old Part repealed, new Part adopted in R00-20 at 25 III. Reg. 406, effective January 1, 2001; amended in R04-24 at 29 III. Reg. ______, effective ______.

SUBPART B: APPEAL OF AGENCY PERMIT DECISIONS AND OTHER FINAL DECISIONS OF THE AGENCY

Section 105.214 Board Hearing

- a) Except as provided in subsections (b), (c) and (d) of this Section, the Board will conduct a public hearing, in accordance with 35 Ill. Adm. Code 101.Subpart F, upon an appropriately filed petition for review under this Subpart. The hearing will be based exclusively on the record before the Agency at the time the permit or decision was issued, unless the parties agree to supplement the record pursuant to Section 40(d) of the Act. If any party desires to introduce evidence before the Board with respect to any disputed issue of fact, the Board will conduct a separate hearing and receive evidence with respect to the issue of fact.
- b) The Board will not hold a hearing on a petition for review under this Subpart if the Board disposes of the petition on a motion for summary judgment brought pursuant to 35 Ill. Adm. Code 101.516.
- c) The Board will not hold a hearing on a petition for review under Section 105.204(c) of this Subpart if the Board determines that:
 - 1) The petition is duplicative or frivolous; or
 - 2) The petitioner is so located as to not be affected by the permitted facility.
- d) The Board will not hold a hearing on a petition for review under Section 105.204(b) or (d) of this Subpart if the Board determines that the petition is duplicatives duplicative or frivolous.
- d) If the Board determines to hold a hearing, the Clerk will give notice of the hearing pursuant to 35 Ill. Adm. Code 101.602.

(Source:	Amended at 29 Ill. Reg.	, effective)

105.APPENDIX B Comparison of Former and Current Rules (Repealed)

The following table compares the former procedural rules (in effect on December 31, 2000) with the current procedural rules (effective January 1, 2001).

FORMER PART 105	CURRENT SECTION
105.102	105.202
	105.204
	105.206
	105.212
	105.Subpart C
105.103	105.204

(Source: Repealed at 29 Ill. Reg. _____, effective _____)

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 106 PROCEEDINGS PURSUANT TO SPECIFIC RULES OR STATUTORY PROVISIONS

SUBPART A: GENERAL PROVISIONS

Section	
106.100	Applicability
106.102	Severability
106.104	Definitions

SUBPART B: HEATED EFFLUENT, ARTIFICIAL COOLING LAKE, AND SULFUR DIOXIDE DEMONSTRATIONS

Section	
106.200	General
106.202	Petition Requirements
106.204	Additional Petition Requirements in Sulfur Dioxide Demonstrations
106.206	Notice
106.208	Recommendation and Response
106.210	Burden of Proof

SUBPART C: WATER WELL SETBACK EXCEPTION PROCEDURES

Section	
106.300	General
106.302	Initiation of Proceeding
106.304	Petition Content Requirements
106.306	Response and Reply
106.308	Hearing

106.310 Burden of Proof

SUBPART D: REVOCATION AND REOPENING OF CLEAN AIR ACT PERMIT PROGRAM (CAAPP) PERMITS

Section	
106.400	General
106.402	Definitions
106.404	Initiation of Proceedings
106.406	Petition Content Requirements
106.408	Response and Reply
106.410	Hearing
106.412	Burden of Proof
106.414	Opinion and Order
106.416	USEPA Review of Proposed Determination

SUBPART E: MAXIMUM ACHIEVABLE CONTROL TECHNOLOGY DETERMINATIONS

Section	
106.500	General
106.502	Definitions
106.504	Initiation of Proceedings
106.506	Petition Content Requirements
106.508	Response and Reply
106.510	Hearing
106.512	Burden of Proof
106.514	Board Action

SUBPART F: CULPABILITY DETERMINATIONS FOR PARTICULATE MATTER LESS THAN OR EQUAL TO 10 MICRONS (PM-10)

Section	
106.600	General
106.602	Initiation of Proceedings
106.604	Petition Content Requirements
106.606	Response and Reply
106.608	Hearing
106.610	Burden of Proof

SUBPART G: INVOLUNTARY TERMINATION OF ENVIRONMENTAL MANAGEMENT SYSTEM AGREEMENTS (EMSAs)

Section	
106.700	Purpose
106.702	Applicability
106.704	Termination Under Section 52.3-4(b) or (b-5) of the Act

106.706	Who May Initiate, Parties
106.707	Notice, Statement of Deficiency, Answer
106.708	Service
106.710	Notice of Hearing
106.712	Deficient Performance
106.714	Board Decision
106.716	Burden of Proof
106.718	Motions, Responses
106.720	Intervention
106.722	Continuances
106.724	Discovery, Admissions
106.726	Subpoenas
106.728	Settlement Procedure
106.730	Authority of Hearing Officer, Board Members, and Board Assistants
106.732	Order and Conduct of Hearing
106.734	Evidentiary Matters
106.736	Post-Hearing Procedures
106.738	Motion After Entry of Final Order
106.740	Relief from Final Orders

106.APPENDIX A Comparison of Former and Current Rules (Repealed)

AUTHORITY: Implementing and authorized by Sections 5, 14.2(c), 22.4, 26, 27, 28, 28.1, 28.5, 35, 36, 37, 38, 39.5 and 52.3 of the Environmental Protection Act (the Act) [415 ILCS 5/5, 14.2(c), 22.4, 26, 27, 28, 28.1, 28.5, 35, 36, 37, 38, 39.5 and 52.3].

SUBPART G: INVOLUNTARY TERMINATION OF ENVIRONMENTAL MANAGEMENT SYSTEM AGREEMENTS (EMSAs)

Section 106.702 Applicability

a) When the Agency terminates an EMSA under Section 52.3-4(b) or (b-5) of the Act, only Section 106.704 of this Subpart applies.

b)	This Subpart, except for Section 106.704, applies to proceedings in which the Board will determine whether to terminate an EMSA.		
(Source: Am	ended at 29 Ill. Reg, effective)		
Section 106.7	04 Termination Under Section 52.3-4(b) or (b-5) of the Act		
a)	a) To terminate an EMSA under Section 52.3-4(b) of the Act, the Agency must determine that the sponsor's performance under the EMSA has failed to:		
	1) Achieve emissions reductions or reductions in discharges of wastes beyond the otherwise applicable statutory and regulatory requirements through pollution prevention or other suitable means; or		
	2) Achieve real environmental risk reduction or foster environmental compliance by other persons regulated under the Act in a manner that is clearly superior to the existing regulatory system. [415 ILCS 5/52.3-1(b)]		
<u>b)</u>	To terminate an EMSA under Section 52.3-4(b-5) of the Act, the Agency must determine that the sponsor's <i>participation in the Federal Performance Track</i> Program has ceased. [415 ILCS 5/52.3-4(b-5)]		
<u>c</u> b)	<u>c</u> b) If the Agency terminates an EMSA under Section 52.3-4(b) <u>or (b-5)</u> of the Act, the sponsor may file an appeal with the Board. Appeals to the Board will be pursuant to 35 Ill. Adm. Code 105.Subparts A and B.		
(Source: Am	ended at 29 III. Reg, effective)		
106.APPEND	OIX A Comparison of Former and Current Rules (Repealed)		

The following table compares the former procedural rules (in effect on December 31, 2000) with the current procedural rules (effective January 1, 2001).

FORMER PART 106	CURRENT SECTION
106.101	106.200
106.102	106.202
106.103	106.200
106.104	106.208
106.201	106.202
106.202	101.602
	106.200
	106.210
106.301	106.202
	106.204
106.302	106.202
106.303	106.200

106.304	106.208
106.305	101.602
	106.200
	106.210
106.411	104.402
106.412	104.404
106.413	104.406
106.414	104.416
106.415	104.422
	104.424
106.416	104.428
106.501	104.400
106.502	104.402
106.503	104.404
106.504	104.406
106.505	104.416
106.506	104.422
	104.424
106.507	104.428
106.601	106.300
106.602	106.302
	106.304
106.603	106.306
106.604	106.308
106.701	104.400
106.702	104.104
106.703	104.402
106.704	104.404
106.705	104.406
106.708	106.100
	106.306
106.709	106.100
	101.Subpart E
106.710	106.100
	101.304
106.711	104.408
106.712	104.410
106.713	104.420
106.714	104.416
106.715	104.418
106.801	104.422
106.802	104.424
106.803	104.400
106.804	101.616

	104.100
106.805	101.626
	104.100
	104.400
106.807	104.400
106.808	104.426
106.902	104.414
106.903	104.426
	104.428
106.904	104.428
106.906	104.428
106.907	104.412
106.910	106.400
106.911	104.104
106.912	106.400
	106.404
	106.406
106.913	106.408
106.914	106.410
	106.412
106.915	106.414
106.916	106.416
106.920	106.500
106.921	106.502
106.922	106.504
	106.506
106.923	106.508
106.924	106.510
	106.512
106.925	106.514
106.930	106.600
106.931	106.600
	106.602
	106.604
106.932	106.606
106.933	106.608
	106.610
106.940	106.700
	106.702
106.942	101.202
106.944	106.102
106.945	106.704
106.946	106.706
106.948	106.707

106.050	107700
106.950	106.708
106.952	106.710
106.954	106.712
106.956	106.714
106.958	106.716
106.960	106.718
106.962	106.720
106.964	106.722
106.966	106.724
106.968	106.726
106.970	106.728
106.972	106.730
106.974	106.732
106.976	106.734
106.978	106.736
106.980	106.738
106.982	106.740

(Source: Repealed at 29 Ill. Reg. _____, effective _____)

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER 1: POLLUTION CONTROL BOARD

PART 107 PETITION TO REVIEW POLLUTION CONTROL FACILITY SITING DECISIONS

SUBPART A: GENERAL PROVISIONS

Section	
107.100	Applicability
107.102	Severability
107.104	Definitions
107.106	Description

SUBPART B: PETITION FOR REVIEW

Section	
107.200	Who May File Petition
107.202	Parties
107.204	Time for Filing Petition
107.206	Filing and Service Requirements
107.208	Petition Content Requirements

SUBPART C: FILING OF LOCAL RECORD

Section	
107.300	Record
107.302	Filing of the Record
107.304	Record Contents
107.306	Preparing of the Record
107.308	Certification of Record

SUBPART D: HEARING

Section	
107.400	General
107.402	Authority and Duties of Hearing Officer
107.404	Public Participation

SUBPART E: BOARD REVIEW AND DECISION

Section	
107.500	Preliminary Board Determination/Set for Hearing
107.502	Dismissal of Petition
107.504	Decision Deadline
107.506	Burden of Proof

107.APPENDIX A Comparison of Former and Current Rules (Repealed)

AUTHORITY: Authorized by Sections 26 and 27 of the Environmental Protection Act (Act) [415 ILCS 5/26 and 27] and implementing Sections 39.2, and 40.1 of the Act [415 ILCS 5/39.2 and 40.1].

SOURCE: Filed with Secretary of State January 1, 1978; amended at 4 Ill. Reg. 2, p. 186, effective December 27, 1979; codified at 6 Ill. Reg. 8357; amended in R85-22 at 10 Ill. Reg. 992, effective February 2, 1986; amended in R86-46 at 11 Ill. Reg. 13457, effective August 4, 1987; amended in R82-1 at 12 Ill. Reg. 12484, effective July 13, 1988; amended in R88-10 at 12 Ill. Reg. 12817, effective July 21, 1988; amended in R88-5(A) at 13 Ill. Reg. 12094, effective July 10, 1989; amended in R88-5(B) at 14 Ill. Reg. 9442, effective June 5, 1990; amended in R93-24 at 18 Ill. Reg. 4230, effective March 8, 1994; amended in R93-30 at 18 Ill. Reg. 11579, effective July 11, 1994; old Part repealed, new Part adopted in R00-20 at 25 Ill. Reg. 539, effective January 1, 2001; amended in R04-24 at 29 Ill. Reg. ______, effective ______.

SUBPART E: BOARD REVIEW AND DECISION

Section 107.500 Preliminary Board Determination/Set for Hearing

Upon proper filing of the petition, the Board will set the matter for hearing unless it determines that the matter is frivolous or duplicative as required by Section 40.1(b) of the Act.

(Source. Amenaca at 29 m. Reg enective	(Source:	Amended at 29	Ill. Reg.	, effective	
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107.APPENDIX A Comparison of Former and Current Rules (Repealed)

The following table compares the former procedural rules (in effect on December 31, 2000) with the current procedural rules (effective January 1, 2001).

FORMER PART 107	CURRENT SECTION
107.100	105.500
107.101	105.102
107.102	105.502
107.103	105.104
107.120	105.504(a)
107.121	105.504(b)
107.122	105.506
107.123	105.504(c)
107.124	105.508
107.Subpart C	105.108
107.Subpart D	105.510
107.Subpart E	105.100(b)
_	101.Subpart F
107.Subpart F	105.100(b)
	101.Subpart F
107.Subpart G	105.100
	101.Subpart E
107.Subpart H	105.100
	101.Subpart F
107.Subpart I	105.100
	101.Subpart F
107.Subpart K	105.100
	101.Subpart F
107.320	105.100
	101.Subpart H
107.Subpart M	105.100
	101.Subpart I
107.Subpart N	105.100
	101.Subpart I

(Source: Repealed at 29 Ill. Reg. _____, effective _____)

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 108 ADMINISTRATIVE CITATIONS

SUBPART A: GENERAL PROVISIONS

	SUBPART A: GENERAL PROVISIONS
Section	
108.100	Applicability
108.102	Severability
108.104	Definitions
SUB	PART B: ISSUANCE OF THE CITATION AND PETITION TO CONTEST
Section	
108.200	Administrative Citation Issuance
108.202	Service of Citation/Filing of Citation with the Board
108.204	Filing Requirements for Petition to Contest
108.206	Petition Contents
108.208	AC Recipient's Voluntary Withdrawal
100.200	The Recipione's Voluntary Withdrawar
	SUBPART C: HEARINGS
Section	
108.300	Authorization of Hearing
100.300	Authorization of Hearing
~ .	SUBPART D: BOARD DECISIONS
Section	
108.400	Burden of Proof
108.402	Dismissal
108.404	Default
108.406	Non-Contested Citations
	SUBPART E: ASSESSMENT OF PENALTIES AND COSTS
Section	
108.500	Penalties and Costs
108.502	Claimed Costs of Agency or Delegated Unit
108.504	Board Costs
108.504	Response to Claimed Costs and Reply
108.300	Response to Claimed Costs and Reply
[415 ILCS 5	Y: Authorized by Sections 26 and 27 of the Environmental Protection Act (Act) /26 and 27] and implementing Sections 21(o), 21(p), 31.1, and 42(b)(4) of the Act /21(o), 21(p), 31.1, and 42(b)(4)].
SOURCE: A	Adopted in R00-20 at 25 Ill. Reg. 397, effective January 1, 2001; amended in R04-24

SUBPART E: ASSESSMENT OF PENALTIES AND COSTS

at 29 Ill. Reg. _____, effective _____.

Section 108.500 Penalties and Costs

The Board will impose penalties and assess costs as follows:

- a) If the AC is defaulted or non-contested as set forth in Section 108.404 or 108.406 of this Part, respectively, the Board will do the following:
 - 1) Impose on the AC Recipient found to have violated <u>any provision of</u> Section 21(o) of the Act a \$500 penalty for each violation <u>of each such provision</u>; and
 - 2) Impose on the AC Recipient found to have violated <u>any provision of</u>
 Section 21(p) of the Act a \$1,500 penalty for <u>each violation of each such provision</u>, except that the penalty amount imposed will be a first offense and a \$3,000 penalty for <u>each violation of any provision of Section 21(p)</u> of the Act that is the AC recipient's a second or subsequent <u>adjudicated violation of that provision of fense</u>.
- b) If the AC Recipient contests the AC and the Board finds, based on the record, that the violation occurred and that the AC Recipient has not shown that the violation resulted from uncontrollable circumstances, the Board will do the following:
 - 1) Impose on the AC Recipient found to have violated <u>any provision of</u> Section 21(o) of the Act a \$500 penalty for each violation <u>of each such</u> provision;
 - 2) Impose on the AC Recipient found to have violated <u>any provision of</u>
 Section 21(p) of the Act a \$1,500 penalty for <u>each violation of each such provision</u>, except that the penalty amount imposed will be a first offense and a \$3,000 penalty for <u>each violation of any provision of Section 21(p)</u>
 of the Act that is the AC recipient's a second or subsequent <u>adjudicated violation of that provision of fense</u>; and
 - 3) Assess the AC Recipient found to have violated <u>any provision of Section</u> 21(o) or (p) of the Act associated hearing costs pursuant to Sections 108.502 and 108.504 of this Subpart.
- c) If the AC Recipient contests the AC but voluntarily withdraws the petition for review pursuant to Section 108.208 of this Part after the hearing starts, the Board will do the following:
 - 1) Impose on the AC Recipient found to have violated <u>any provision of</u> Section 21(o) of the Act a \$500 penalty for each violation <u>of each such provision</u>;

- 2) Impose on the AC Recipient found to have violated <u>any provision of</u>
 Section 21(p) of the Act a \$1,500 penalty for <u>each violation of each such provision</u>, except that the penalty amount imposed will be a first offense and a \$3,000 penalty for <u>each violation of any provision of Section 21(p)</u>
 of the Act that is the AC recipient's a second or subsequent <u>adjudicated violation of that provision of fense</u>; and
- 3) Assess the AC Recipient found to have violated <u>any provision of Section</u> 21(o) or (p) of the Act associated hearing costs pursuant to Sections 108.502 and 108.504 of this Subpart.

(Source:	Amended at 29	Ill. Reg.	, effective	

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS CHAPTER I: POLLUTION CONTROL BOARD

PART 125 TAX CERTIFICATIONS

SUBPART A: GENERAL PROVISIONS

Section	
125.100	Applicability
125.102	Severability
125.104	Definitions

SUBPART B: TAX CERTIFICATION OF POLLUTION CONTROL FACILITIES AND LOW SULFUR DIOXIDE EMISSION COAL FUELED DEVICES

Section	
125.200	General
125.202	Tax Certification Application
125.204	Agency Recommendation
125.206	Petition to Contest
125.208	Agency Record
125.210	Public Hearing
125.212	Hearing Notice
125.214	Burden of Proof
125.216	Board Action

AUTHORITY: Implementing and authorized by Sections 11-5, 11-10, 11-20, 11-25, 11-30, 11-35, 11-40, 11-50, and 11-55 of the Property Tax Code [35 ILCS 200/11-5, 11-10, 11-20, 11-25, 11-30, 11-35, 11-40, 11-50, and 11-55] and Sections 26 and 27 of the Environmental Protection Act (the Act) [415 ILCS 5/26 and 27].

SOURCE: Adopted in R00	-20 at 25 Ill. Reg. 642	2, effective January 1,	2001; amended in R04-24
at 29 Ill. Reg, effecti	ive		

SUBPART B: TAX CERTIFICATION OF POLLUTION CONTROL FACILITIES AND LOW SULFUR DIOXIDE EMISSION COAL FUELED DEVICES

Section 125.216 Board Action

- a) Pollution Control Facilities. If it is found that the claimed facility or relevant portion thereof is a pollution control facility as defined in Section 125.200(a)(1) of this Part, the Board shall enter a finding and issue a certificate to that effect. The certificate shall require tax treatment as a pollution control facility, but only for the portion certified if only a portion is certified. The effective date of a certificate shall be the date of the application petition for the certificate or the date of the construction of the facility, whichever is later. [35 ILCS 200/11-25]
- b) Low Sulfur Dioxide Emission Coal Fueled Devices. *If it is found that the claimed device meets the definition* of low sulfur dioxide emission coal fueled device as set forth in Section 125.200(b)(1) of this Part, *the Board shall enter a finding and issue a certificate that requires tax treatment as a low sulfur dioxide emission coal fueled device. The effective date of a certificate shall be on January 1 preceding the date of certification or preceding the date construction or installation of the device commences, whichever is later. [35 ILCS 200/11-55]*
- c) After notice to the holder of the certificate and an opportunity for a hearing pursuant to this Subpart, the Board may on its own initiative revoke or modify a pollution control certificate or a low sulfur dioxide emission coal fueled device certificate whenever any of the following appears:
 - 1) The certificate was obtained by fraud or misrepresentation;
 - 2) The holder of the certificate has failed substantially to proceed with the construction, reconstruction, installation, or acquisition of pollution control facilities or a low sulfur dioxide emission coal fueled device; or
 - 3) The pollution control facility to which the certificate relates has ceased to be used for the primary purpose of pollution control and is being used for a different purpose. [35 ILCS 200/11-30]
- d) The Clerk will provide the applicant and the Agency with a copy of the Board's order setting forth *the Board's findings and certificate*, *if any* [35 ILCS 200/11-30].

(Source: Amended at 29 Ill. Reg.	, effective
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TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE A: GENERAL PROVISIONS

CHAPTER I: POLLUTION CONTROL BOARD

PART 130 IDENTIFICATION AND PROTECTION OF TRADE SECRETS AND OTHER NON-DISCLOSABLE INFORMATION

SUBPART A: GENERAL PROVISIONS

Section	
130.100	Purpose and Applicability
130.102	Additional Procedures
130.104	Definitions and Severability
130.106	Segregation of Articles
130.108	Disposal of Articles
130.110	Articles Containing Emission Data

SUBPART B: PROCEDURES FOR IDENTIFYING ARTICLES THAT REPRESENT TRADE SECRETS

Section	
130.200	Initiation of a Claim that an Article Represents a Trade Secret
130.201	State Agency Request for Justification of Claims
130.202	Time Limit for Delayed Submission of Justification
130.203	Contents of Statement of Justification
130.204	Waiver of Statutory Deadlines
130.206	Deadline for State Agency Trade Secret Determination
130.208	Standards for State Agency Determination
130.210	State Agency Actions Following a Negative Determination
130.212	State Agency Actions Following a Positive Determination
130.214	Review of State Agency Trade Secret Determination
130.216	Effect of a Determination of Trade Secret Status on Other State Agencies
130.218	Status of Article Determined or Claimed to Represent a Trade Secret Before
	January 1, 2001
130.220	Extension of Deadlines to Participate in Proceedings

SUBPART C: PROCEDURES FOR PROTECTING ARTICLES THAT REPRESENT TRADE SECRETS

Section	
130.300	Applicability
130.302	Owner's Responsibility to Mark Article
130.304	State Agency's Responsibility to Mark Article
130.306	Transmission of Article Between State Agencies
130.308	Public Access to Information Related to Article
130.310	Access to Claimed or Determined Article
130.312	Unauthorized Disclosure or Use of Article

130.314 Limitation on Copying Article

SUBPART D: NON-DISCLOSABLE INFORMATION OTHER THAN TRADE SECRETS

Section	
130.400	General
130.402	Who May View Non-Disclosable Information
130.404	Application for Non-Disclosure
130.406	Public Inspection
130.408	Board Order

130.APPENDIX A Comparison of Former and Current Rules (Repealed)

AUTHORITY: Implementing Sections 7 and 7.1 of the Environmental Protection Act (Act) [415 ILCS 5/7 and 7.1] and authorized by Sections 7, 7.1, 26, and 27 of the Act [415 ILCS 5/7, 7.1, 26, 27].

SOURCE: Subparts A, B, and C originally adopted in R81-30 at 7 Ill. Reg. 16149, effective November 23, 1983. Subpart D originally adopted in R88-5(A) at 13 Ill. Reg. 12055, effective July 10, 1989; old Part repealed, new Part adopted in R00-20 at 25 Ill. Reg. 516, effective January 1, 2001; amended in R04-24 at 29 Ill. Reg. ______, effective ______.

SUBPART A: GENERAL PROVISIONS

Section 130.110 Articles Containing Emission Data

- a) All emission data reported to or otherwise obtained by the Illinois Environmental Protection Agency, the Board, or DNR in connection with any examination, inspection or proceeding under the Act shall be available to the public to the extent required by the federal Clean Air Act Amendments of 1977 (P.L. 95-95) as amended [415 ILCS 5/7(c)].
- b) For purposes of this Section, "emission data" means:
 - 1) The identity, amount, frequency, concentration, or other characteristics (related to air quality) of any contaminant that:
 - A) Has been emitted from an emission unit;
 - B) Results from any emission by the emission unit;
 - C) Under an applicable standard or limitation, the emission unit was authorized to emit; or
 - D) Is a combination of any of the items described in subsection (b)(1)(A), (B), or (C) of this Section.

- 2) The name, address (or description of the location), and the nature of the emission unit necessary to identify the emission unit, including a description of the device, equipment, or operation constituting the emission unit.
- c) In addition to subsection (b) of this Section, information necessary to determine or calculate emission data, including rate of operation, rate of production, rate of raw material usage, or material balance, will be deemed to represent emission data for the purposes of this Section if the information is contained in a permit to ensure that the permit is practically enforceable.

(Source, America at 2) III. Neg. , criccity	(Source:	Amended at 29	Ill. Reg	effective	
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130.APPENDIX A Comparison of Former and Current Rules (Repealed)

The following table compares the former procedural rules (in effect on December 31, 2000) with the current procedural rules (effective January 1, 2001).

FORMER PART 120	CURRENT SECTION
120.101	130.100
120.102	130.100
120.103	101.200
	101.202
	130.104
120.201	130.200
120.202	130.203
120.203	130.204
120.215	130.201
120.220	130.202
120.225	130.206
120.230	130.208
120.240	130.210
120.245	130.212
120.250	130.214
120.260	130.216
120.265	130.218
120.270	130.220
120.301	130.300
120.305	130.302
120.310	130.304
120.315	130.306
120.320	130.106
120.325	130.308
120.330	130.310

120.340	130.310
120.350	130.312
120.360	130.108
120.401	130.102

(Source: Repealed at 29 Ill. Reg. _____, effective _____)

IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2000); see also 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; see also 35 Ill. Adm. Code 101.902, 102.700, 102.702.

I, Dorothy M. Gunn, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above opinion and order on May 19, 2005, by a vote of 5-0.

Drucky In. Sunn

Dorothy M. Gunn, Clerk

Illinois Pollution Control Board